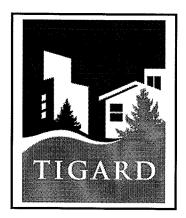
TIGARD CITY COUNCIL
MEETING

October 10, 2006 6:30 p.m.

TIGARD CITY HALL 13125 SW HALL BLVD TIGARD, OR 97223



PUBLIC NOTICE:

Anyone wishing to speak on an agenda item should sign on the appropriate sign-up sheet(s). If no sheet is available, ask to be recognized by the Mayor at the beginning of that agenda item. Citizen Communication items are asked to be two minutes or less. Longer matters can be set for a future Agenda by contacting either the Mayor or the City Manager.

Times noted are <u>estimated</u>; it is recommended that persons interested in testifying be present by 7:15 p.m. to sign in on the testimony sign-in sheet. <u>Business agenda items can be heard in any order after 7:30 p.m.</u>

Assistive Listening Devices are available for persons with impaired hearing and should be scheduled for Council meetings by noon on the Monday prior to the Council meeting. Please call 503-639-4171, ext. 2410 (voice) or 503-684-2772 (TDD - Telecommunications Devices for the Deaf).

Upon request, the City will also endeavor to arrange for the following services:

- Qualified sign language interpreters for persons with speech or hearing impairments; and
- Qualified bilingual interpreters.

Since these services must be scheduled with outside service providers, it is important to allow as much lead time as possible. Please notify the City of your need by 5:00 p.m. on the Thursday preceding the meeting by calling: 503-639-4171, ext. 2410 (voice) or 503-684-2772 (TDD - Telecommunications Devices for the Deaf).

SEE ATTACHED AGENDA

A G E N D A TIGARD CITY COUNCIL MEETING October 10, 2006

6:30 PM

- STUDY SESSION
 - Briefing on Outreach and Education Meetings with Urban Renewal District Property and Business Owners concerning Land Use and Design Guidelines
 - Community Development Staff
- EXECUTIVE SESSION: The Tigard City Council will go into Executive Session to discuss real property transaction negotiations under ORS 192.660(2)(e). All discussions are confidential and those present may disclose nothing from the Session. Representatives of the news media are allowed to attend Executive Sessions, as provided by ORS 192.660(4), but must not disclose any information discussed. No Executive Session may be held for the purpose of taking any final action or making any final decision. Executive Sessions are closed to the public.

7:30 PM

- 1. BUSINESS MEETING
 - 1.1 Call to Order City Council & Local Contract Review Board
 - 1.2 Roll Call
 - 1.3 Pledge of Allegiance
 - 1.4 Council Communications & Liaison Reports
 - 1.5 Call to Council and Staff for Non-Agenda Items
- 2. CITIZEN COMMUNICATION (Two Minutes or Less, Please)
 - Tigard High School Student Envoy Jasmina Dizdarevik
 - Tualatin Resource Center Annual Update Director Catherine West
 - Follow-up to Previous Citizen Communication
- 3. CONSENT AGENDA: These items are considered to be routine and may be enacted in one motion without separate discussion. Anyone may request that an item be removed by motion for discussion and separate action. Motion to:
 - 3.1 Receive and File:
 - 3.1.a Council Calendar
 - 3.1.b Tentative Agenda

- 3.2 Local Contract Review Board
 - 3.2.a Award contract for Hydrogeologist of Record
 - 3.2.b Award Contracts for Traffic and Transportation Engineering Services on an as-Required Basis
- <u>Consent Agenda Items Removed for Separate Discussion</u>: Any items requested to be removed from the Consent Agenda for separate discussion will be considered immediately after the Council has voted on those items which do not need discussion.
- 4. UPDATE ON THE 41ST BRIGADE BY THE AMERICAN LEGION
 - Staff Introduction: Administration Staff
- 5. RESOLUTION IN SUPPORT OF THE WASHINGTON COUNTY PUBLIC SAFETY LEVY
 - a. Staff Report: Police Department Staff & Washington County Sheriff Gordon
 - b. Council Discussion
 - c. Council Consideration: Approve Resolution No. 06-
- 6. UPDATE ON PROPOSED WASHINGTON COUNTY COOPERATIVE LIBRARY SERVICES OPERATIONAL LEVY
 - a. Staff Report: Library Staff
 - b. Council Discussion
- 7. COMMUTER RAIL UPDATE
 - a. Staff Introduction: Community Development Staff
 - b. Council Discussion
- 8. PUBLIC HEARING (INFORMATIONAL) TO CONSIDER RESOLUTION NO. 06-_____ FORMING SANITARY SEWER REIMBURSEMENT DISTRICT NO. 39 (SW HILL VIEW/102ND STREETS)
 - a. Open Public Hearing
 - b. Declarations or Challenges
 - c. Staff Report: Engineering Staff
 - d. Public Testimony:

Proponents

Opponents

- e. Staff Recommendation
- f. Close Public Hearing
- g. Council Consideration: Approve Resolution No. 06-____

9. CONSIDER ANNEXATION OF THE CACH CREEK AREA (ZCA 2006-00002)

- a. Staff Report: Community Development Staff
- b. Council Discussion
- c. Council Consideration: Approve Ordinance No. 06-15

10. COUNCIL LIAISON REPORTS

11. NON AGENDA ITEMS

EXECUTIVE SESSION: The Tigard City Council may go into Executive Session. If an Executive Session is called to order, the appropriate ORS citation will be announced identifying the applicable statute. All discussions are confidential and those present may disclose nothing from the Session. Representatives of the news media are allowed to attend Executive Sessions, as provided by ORS 192.660(4), but must not disclose any information discussed. No Executive Session may be held for the purpose of taking any final action or making any final decision. Executive Sessions are closed to the public.

12. ADJOURNMENT

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MEMORANDUM

TO:

Honorable Mayor & City Council

Agenda Item No. 3, 1, a
For Agenda of October 10, 2006

FROM:

Cathy Wheatley, City Recorder

RE:

Three-Month Council Meeting Calendar

DATE:

September 20, 2006

Regularly scheduled Council meetings are marked with an asterisk (*).

October

10*	Tuesday	Council Business Meeting – 6:30 pm, Town Hall
19*	Tuesday	Council Workshop Meeting – 6:30 pm, Town Hall
24*	Tuesday	Council Business Meeting – 6:30 pm, Town Hall
31	Tuesday	Fifth Tuesday Council Meeting – Cancelled.

November

14*	Tuesday	Council Meeting with Lake Oswego City Council – 6:30 pm, Lake Oswego City Hall
10	Friday	Veteran's Day Holiday – City Hall Closed
21*	Tuesday	Council Workshop Meeting – 6:30 pm, Town Hall
28*	Tuesday	Council Business Meeting – 6:30 pm, Town Hall
23-24	Thurs-Fri	Thanksgiving Holiday – City Hall Closed

December

12*	Tuesday	Council Business Meeting – 6:30 pm, Town Hall
19*	Tuesday	Council Workshop Meeting – 6:30 pm, Town Hall
25	Monday	Christmas Holiday – City Hall Closed
26*	Tuesday	Council Business Meeting – 6:30 pm, Town Hall

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Meeting Date:	October 10, 2006	Meeting Date:	October 17, 2006	Meeting Date:	October 24, 2006
Meeting Type/Time:	Business/6:30 p.m.	Meeting Type/Time:	Workshop/6:30 p.m.	Meeting Type/Time:	Business/6:30 p.m.
Location:	City Hall	Location:	City Hall	Location:	City Hall
Greeter:	Gus Duenas	Greeter:		Greeter:	
Materials Due @ 5:	September 26, 2006	Materials Due @ 5:	October 3, 2006	Materials Due @ 5:	October 10, 2006
				Newton out	
	dy Session		shop Agenda	S	Study Session
Executive Session - CCI	DA MOU's -	Joint Meeting with Loav	es & Fishes Senior	Exec. Session to discus	ss Real Property
Tom C 30 min.		Center Board - Loreer	n - 30 min SI	Purchase - Dennis K.	- 15 min.
Briefing on Outreach & E	Education mtngs. With UR	Joint Meeting with the E	Budget Committee - Bob -	Audio/Visual Designs -	Gary E 30 min.
Dist. Property & Busine	ess Owners concerning	60 min SI			•
Land Use and Design	Guidelines - Tom C 10 min.	Presentation of Tigard (Community Profile -	Co	onsent Agenda
Cons	ent Agenda	2006 Edition - Tom C.	PPT - 15 min.	LCRB - Water Bldg. Arc	ch. Svcs. Contract - Brian R.
LCRB - Award Contract	for Hydrogeologist	Planned Development (Code Amendment	Establish a CAC for the	Highway 99W Corridor
of Record - B. Rager		Workshop - PPT - Dic	k B 30 min.	Improvement/Mgmt Plan and Appointing Members	
LCRB - Award Contracts	for Engineering Svcs.	Enhanced Citizen Participation Update - Liz - Gus. D RES			
- Vannie N.		30 min SI		Adopt CCAC By-laws - Tom C.	
Business Meeting				Business Meeting	
THS Student Envoy Jas	mina Dizdarevik - 10 min.			Proclamation - National	Magic Week
Citizen Comm Tualatin Resource Center				Proclamation - Make a	Difference Day
Annual Update - Catherine West, Dir SI - 5 min.				Chamber President Ralph Hughes - 10 min.	
Update on 41st Brigade	by the American Legion			Silver Safety Award - L.	Mills - 5 min.
Cathy W 15 min.				Police Department Anni	ual Report - Alan O 30 min
Res. in Suport of Public Safety Levy - Bill D. 10 min.				County Services for Hor	neless - Bill D 15 min.
Update on Proposed WC	CCLS Operational			Planned Development (Code Amendment
Levy - Margaret B 1	5 min.			Legis. Public Hearing	- Dick B PPT - 45 min.
Commuter Rail Update -	Gus - 20 min.			TMC Section on Explan	atory Statements for
Tigard Triangle LID - Pre	lim. Engineer's Report -			any Initiative or Refere	
PPT - MOTION - Gus.	D 20 min.			- Cathy W. 10 min OF	=
Formation of Sewer Rein	n. Dist. #39 (Hill View/102)			1 '	0-33 - Relating to Ballot
PPT, Info Public Hearir	ng- Gus D. RES - 10 min.				not go into effect - 5 min.
Cach Creek Area Annexation - ORD				3rd Quarter Goal Update	-
Tom C 20 min.					····
Time Avail: 135 min Ti	me Scheduled: 125 min.	Time Avail: 200 min 7	Time Scheduled: 165 min.	Time Avail: 135 min T	ime Scheduled: 130 min.
Time Left: 10 min.		Time Left: 35 min.		Time Left: 5 min.	

Meeting Date: Meeting Type/Time: Location: Greeter: Materials Due @ 5:	October 31, 2006 5th Tuesday/7 p.m. Water Building Aud.	Meeting Date: Meeting Type/Time: Location: Greeter: Materials Due @ 5:	November 14, 2006 Lake Oswego LO City Hall	Meeting Date: Meeting Type/Time: Location: Greeter: Materials Due @ 5:	November 21, 2006 Workshop/6:30 p.m. City Hall November 7, 2006
Fifth Tues Meeting Cancelled	day Meeting	Stud	dy Session	Workshop Agenda	
		Cons	ent Agenda		
		Business Meeting IWB meeting with Tigard and Lake Oswego City Councils at Lake Oswego City Hall, 380 A Avenue, Lake Oswego 6:00 p.m.			
		Time Avail: 135 min ⁻ Time Left: min.	Time Scheduled: 0 min.	Time Avail: 200 min Time Left: min.	Time Scheduled: min.

Meeting Date:	November 28, 2006	Meeting Date:	December 12, 2006	Meeting Date:	December 19, 2006
Meeting Type/Time:	Business/6:30 p.m.	Meeting Type/Time:	Business/6:30 p.m.	Meeting Type/Time:	Workshop/6:30 p.m.
Location:	City Hall	Location:	City Hall	Location:	City Hall
Greeter:		Greeter:		Greeter:	
Materials Due @ 5:	November 14, 2006	Materials Due @ 5:	November 28, 2006	Materials Due @ 5:	December 5, 2006
Stud	y Session	Stud	 dy Session	Works	Ishop Agenda
Discuss Potential Jaywa	ilking Ord- Bill D 15 min.	City Attorney Review - 3	30 min Craig P SI	Joint Meeting with Bud 40 min. (or January w Council Goal 4rth Quar Craig P./Joanne - 5 m	ter Update -
Conse	ent Agenda	Cons	ent Agenda		
Business Meeting Chamber President Ralph Hughes - 10 min. Finalization of Sewer Reim. Dist. #32 (Fern St.) Info. Public Hearing, PPT, Gus D RES - 10 min. Quarterly Emergency Management Program Update - Mike L 20 min.		Business Meeting THS Student Envoy Jasmina Dizdarevik -10 min. Quarterly Emergency Management Program Update - Mike L. 10 min. Habitat-Friendly Development Provisions - Comprehensive Plan Amend./Development Code Amend PP - ORD - Legis. Public Hearing - Tom C 60 minutes			
Time Avail: 135 min T Time Left: 95 min.	ime Scheduled: 40 min.	Time Avail: 135 min 1 Time Left: 55 min.	ime Scheduled: 80 min.	Time Avail: 200 min Time Left: 155 min.	Гime Scheduled: 45 min.

Agenda Item # Meeting Date 3.2.a Oct. 10, 2006

LOCAL CONTRACT REVIEW BOARD AGENDA ITEM SUMMARY

City Of Tigard, Oregon

Issue/Agenda Title Award of Contract for Hydrogeologist of Record	
Prepared By: Brian Rager Dept Head Approval: City Mgr Approval:	
ISSUE BEFORE THE LOCAL CONTRACT REVIEW BOARD	
Should the LCRB authorize the award of a contract for a hydrogeologist of record?	
STAFF RECOMMENDATION	
Staff recommends the Local Contract Review Board approve, by motion, the award of a contract to Groundwater Solutions, Inc., and authorize the City Manager to execute a contract with Groundwater Solutions, Inc., to serve as the City's Hydrogeologist of Record on various projects, including the City's aqu storage and recovery (ASR) program.	ifer
Vary E. organia Damona de Caracia	

KEY FACTS AND INFORMATION SUMMARY

- The City's aquifer storage and recovery (ASR) program has been successful and there is an on-going need for annual operational support and the evaluation of new sites for ASR wells.
- To expand the Department's capability to meet current project demands, staff proposes the selection of a hydrogeologist of record capable of promptly providing:
 - Operational support for the ASR well system
 - Analysis and evaluation of potential additional ASR well sites
 - Design of ASR wells
- Awarding a contract to one firm will reduce the amount of staff time expended on the Request for Proposal process and allow staff to concentrate their efforts on monitoring and expanding the City's ASR system. Contracting with consultants through the Request for Proposal process for each project is cumbersome, time-consuming, and expensive. The selection of a hydrogeologist of record would allow the City to evaluate a contractor's qualifications and capacity on an annual basis versus a per project basis. It also guarantees access to a hydrogeological firm, as the City's projects would be given priority.
- On September 21, 2006, two hydrogeologist firms submitted their proposals in response to a Request for Proposal to provide ASR support services. Each proposal was separately evaluated by a panel of three staff and it was determined that Groundwater Solutions, Inc. (GSI) has the qualifications, capabilities, staffing and

experience necessary to provide the services the City needs. Staff recommends awarding the contract to GSI.

- Projects assigned to GSI will be on an as-needed basis. Once a project is assigned, GSI will prepare and submit a cost proposal to the City for review and approval.
- The contract will be for an initial term of one year after Local Contract Review Board approval and may be renewed for four additional one-year terms.

OTHER ALTERNATIVES CONSIDERED

Reject all proposals and prepare a Request for Proposal for each project. However, this process is not cost effective and may result in project delays since staff time would be spent on requesting, evaluating, and awarding separate proposals.

COUNCIL GOALS AND TIGARD BEYOND TOMORROW VISION STATEMENT

Tigard Beyond Tomorrow, Urban and Public Services

Water and Stormwater Goal #1 – "Actively participate in regional development of drinking water sources and adequate, innovative funding mechanisms to develop those sources for Tigard users while exploring local options for water reuse and groundwater source."

ATTACHMENT LIST

None.

FISCAL NOTES

Funding for annual operational support of ASR exists in the Water Fund; there is \$57,000 budgeted in FY '06/'07 for this task. Funding for ASR expansion studies and design work exists in the Water CIP fund; there is \$400,000 budgeted in FY '06/'07 for this effort. Staff expects these funds will adequately cover the cost of these services.

Agenda Item #
Meeting Date

 2.2.6

 October 10, 2006

LOCAL CONTRACT REVIEW BOARD AGENDA ITEM SUMMARY

City Of Tigard, Oregon

Issue/Agenda Title Award of Contracts for Traffic and Transportation Engineering Services on an as-Required Basis
Prepared By: Vannie Nguyen Dept Head Approval: City Mgr Approval:
Town Deposit with Local County of Developing
ISSUE BEFORE THE LOCAL CONTRACT REVIEW BOARD
Shall the Local Contract Review Board approve two contract awards for Traffic and Transportation Engineering Services on an as-required basis?
STAFF RECOMMENDATION
That the Local Contract Review Board approve, by motion, the contract awards to the following Traffic Engineering firms:
- Kittelson & Associates - DKS Associates
The services provided by the firms will be on an as-needed basis for the provision of study, analysis, evaluation and design of transportation system and traffic related issues.
Staff also requests that the City Manager be authorized to execute contracts with the firms for projects up to and including \$50,000. Projects exceeding \$50,000 will be submitted for contract awards by the Local Contract Review Board prior to commencement of work.

KEY FACTS AND INFORMATION SUMMARY

- Contract awards to the two firms will reduce the amount of staff time expended on Request for Proposal processes and enhance the Capital Construction & Transportation Division's ability to meet the heavy project workload in Fiscal Year 2006-07 and beyond. Contracting with consultants through the Request for Proposal process for each project is cumbersome, time-consuming, and expensive.
- To expand the Division's capability to meet current project demands, staff proposes pre-qualification of traffic engineering firms capable of promptly responding to provide engineering assistance on traffic signal design, traffic safety evaluation, transportation system evaluation, traffic impact study, geometric design and other traffic related issues.
- On August 1, 2006, four traffic engineering firms submitted their proposals in response to a Request for Proposal to provide traffic and transportation engineering services. Each proposal was separately evaluated by six staff and the two highest-rated firms, Kittelson & Associates and DKS Associates, were invited to make presentations to staff to further elaborate on their proposals.
- Based on the evaluation of the firms' proposals and presentations, staff has determined that both firms have the
 capabilities, staffing, experience and compensation requirements sufficient to perform the required services. Staff
 recommends award of the contracts to both firms.

- The contracts will be for an initial term of two years after Local Contract Review Board approval and may be renewed for two additional one-year terms. Below are some potential projects approved for FY 2006-07 that may be performed by the firms:
 - Ash Avenue Connection Feasibility Study
 - Hall Boulevard Crosswalk
 - Traffic Improvement Analysis in the vicinity of Greenburg Road, North Dakota Street, Tiedeman Avenue and Tigard Street
 - Durham Road/108th Avenue Signalization
 - Hall Boulevard at McDonald Street Right-Turn Lane
 - Traffic Light Installation on Main Street (at Tigard Street)
- Projects assigned to the firms will be on an as-needed basis. Once a project is assigned to a firm, the firm will prepare and submit a cost proposal to the City for review and approval. To further streamline the process and expedite project implementation, staff recommends that the City Manager be authorized to execute contracts with the firms for projects up to and including \$50,000. Projects exceeding \$50,000 will be submitted for contract awards by the Local Contract Review Board prior to commencement of work.

OTHER ALTERNATIVES CONSIDERED

Reject all proposals and prepare a Request for Proposal for each project. However, the process is not cost effective and may cause delay to project delivery schedules due to staff time spent on requesting, evaluating, and awarding separate proposals.

COUNCIL GOALS AND TIGARD BEYOND TOMORROW VISION STATEMENT

The proposed projects indicated above meet the Tigard Beyond Tomorrow Transportation and Traffic Goals of "Improve Traffic Safety" and "Improve Traffic Flow".

ATTACHMENT LIST

None

FISCAL NOTES

Award of the contracts will not require funding until projects are assigned to the selected firms. Funding for assigned projects will be through the respective project budgets.

Agenda Item # Meeting Date

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October 10, 2006	

COUNCIL AGENDA ITEM SUMMARY

City Of Tigard, Oregon

Issue/Agenda Title Update on the 41st Brigade by the American Legion
Prepared By: Carol Krager Dept Head Approval: City Mgr Approval:
ISSUE BEFORE THE COUNCIL
Council will be updated on what has been done to provide support for the soldiers and families of the U.S. Army National Guard 41 st Brigade.
STAFF RECOMMENDATION
No Council action is required on this information briefing.
KEY FACTS AND INFORMATION SUMMARY
Mark Poling, 2nd Vice Commander and Service Officer of the American Legion Post 158 in Tigard, will address the Council regarding what has been done to provide support for the soldiers and families of the 41 st Brigade since the Tigard City Council's adoption of the Brigade in March, 2006. Mr. Poling will also advise the Council of upcoming activities by Post 158 on behalf of the 41 st Brigade. He will provide a short PowerPoint presentation.
Michelle Stanley, Family Readiness Group Coordinator of the U.S. Army National Guard 41 st Brigade, will address the Council on the activities and status of the deployed soldiers.
OTHER ALTERNATIVES CONSIDERED
Not applicable
COUNCIL GOALS AND TIGARD BEYOND TOMORROW VISION STATEMENT
2006 Council Goal - Improve Communication and Relationships with Citizens
ATTACHMENT LIST
None
FISCAL NOTES
Not applicable

Agenda Item#
Meeting Date

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October	10.	2006	

COUNCIL AGENDA ITEM SUMMARY

City Of Tigard, Oregon

Issue/Agenda	Title <u>Resol</u>	ution in Support of the Washington Co	ounty Public Safety Measure
Prepared By:	Alan Orr	Dept Head Approval:	City Mgr Approval:
Issue Before	THE COUNCIL		
		ution supporting the passage of the up ic safety programs (Ballot Measure 34-	coming Washington County Public Safety 127)
STAFF RECOM	MENDATION	***************************************	
Since this is an	election issue staff can	not make a recommendation.	
KEY FACTS AN	D Information Sun	MMARY	
prosect shelters While (ntors, juvenile counsels for victims of domest City staff cannot advoc e educational informati	ors, probation and parole services, exic violence such as Tigard's Good Neignate for the levy on work time, elected	wide such as jail, special enforcement teams, mergency communications and emergency ghbor Center. officials and candidates may. The City may acts with which they can use to decide how
OTHER ALTER	RNATIVES CONSIDERI	ED	
Council may de	ecide not to support tl	ne Public Safety Measure.	
COUNCIL GOA	LS AND TIGARD BEY	OND TOMORROW VISION STATEMEN	NT
Vision Task Fo partnerships.	rce Goal #1, Strategy 7	#6: Public Safety specifically addresses	s crime and public safety concerns through
ATTACHMENT	LIST		
Attachment A-	—Draft Resolution.		
FISCAL NOTES	3		

The levy is at a fixed rate of 42 cents per \$1,000 assessed value. A home with an average assessed value (not market

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value) of \$192,000 would pay \$81 in 2007-2008.

CITY OF TIGARD, OREGON TIGARD CITY COUNCIL RESOLUTION NO. 06-___

A RESOLUTION SUPPORTING THE LEVY RENEWAL FOR MAINTAINING PUBLIC SAFETY COUNTYWIDE SERVICES - MEASURE 34-127

residents of Wa teams, prosecut	shington Co tors, juvenile	unty wth certain percounselors, pro	ic Safety Levy was created in 2000 to provide all the public safety services including jail, special enforcement obation and parole, emergency communications, and lence, such as Tigard's Good Neighbor Center; and
WHEREAS, The provided through			unding areas would benefit from renewal of the services
NOW, THERE	FORE, BE 1	T RESOLVED b	oy the Tigard City Council that:
SECTION 1.	the levy re option lev	newal for maintain	of Tigard herby proclaims its support of the passage of ming public safety countywide services, a four year local ntywide public safety services, to be presented to voters eneral Election.
SECTION 2.	This resolu	tion is effective im	nmediately upon passage.
PASSED:	This	day of	2006.
ATTEST:			Mayor - City of Tigard
City Recorder -	City of Tigar	d	

RESOLUTION NO. 06 - Page 1

Agenda Item #	1
Meeting Date	

6	
10/10/06	

COUNCIL AGENDA ITEM SUMMARY City Of Tigard, Oregon

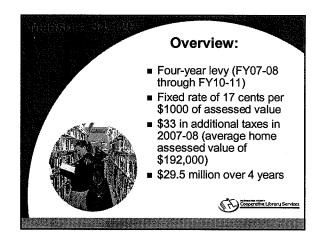
Issue/Agenda Title Presentation on Measure 34-126—Local Option Levy to Maintain Countywide Library
Services
Prepared By: Margaret Barnes Dept Head Approval: City Mgr Approval:
Issue Before The Council
Library staff will provide an informational presentation about the Washington County Cooperative Library Services (WCCLS) levy for library operating expenses that will appear on the Nov. 7 ballot.
STAFF RECOMMENDATION
None—Informational item.
KEY FACTS AND INFORMATION SUMMARY
 The levy has been proposed to maintain library services and allow some libraries to restore services including hours of operation, some children's programs and book purchases. The four-year levy would run through 2011. If the levy does not pass, hours and current service levels may be reduced. Since county funding shifted from a twenty-year library serial levy to the county's general fund, the percent of Tigard's total library funding from the county has decreased from 77 percent to 46 percent.
OTHER ALTERNATIVES CONSIDERED
None—Informational item.
COUNCIL GOALS AND TIGARD BEYOND TOMORROW VISION STATEMENT
Vision Task Force Goal #3: Adequate facilities are available for efficient delivery of life-long learning programs and services for all ages.
ATTACHMENT LIST
Attachment A—Power Point Presentation

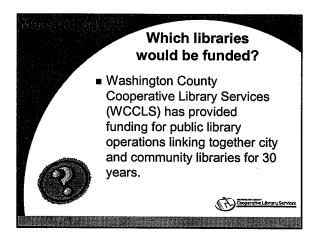
FISCAL NOTES

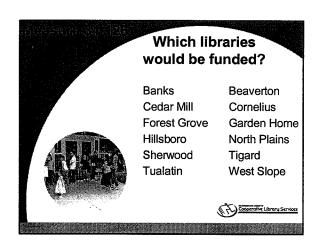
The proposed levy is for a fixed rate of 17¢ per \$1,000 of assessed value. A total of \$29.5 million would be levied over four years. Owners of a home with an average assessed value of \$192,000 would pay \$33 in additional taxes in 2007-08 or \$2.75/month.

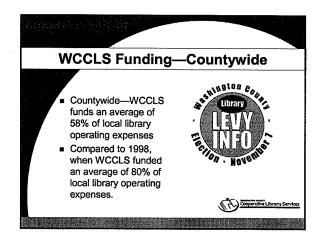
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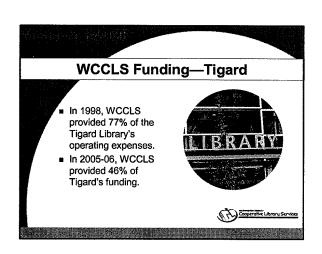


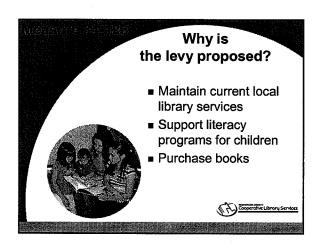


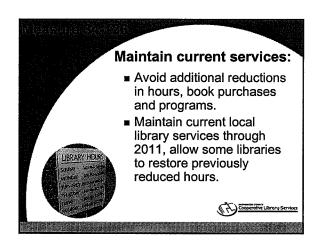


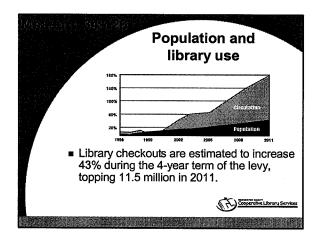


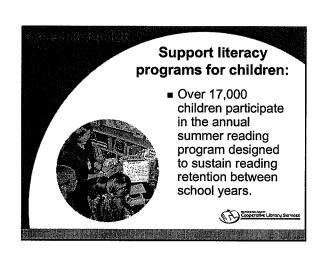


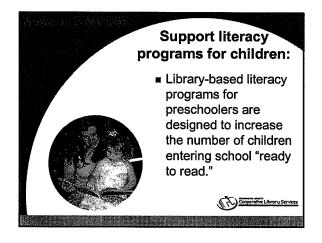


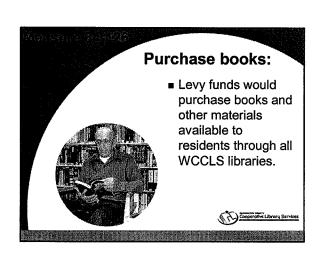


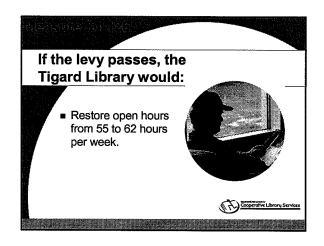


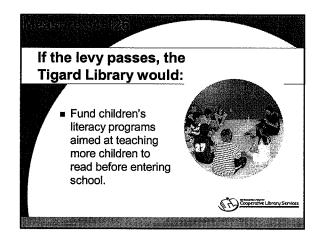


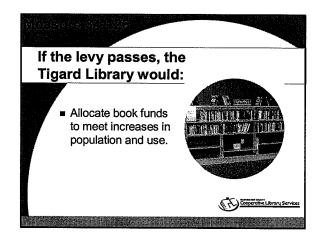


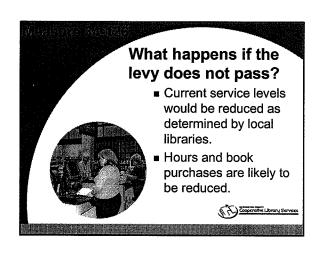


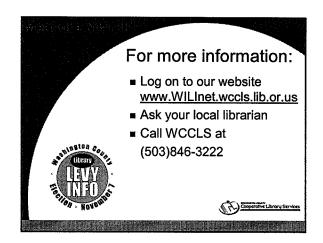












Agenda Item#
Meeting Date

October 10, 2006	

COUNCIL AGENDA ITEM SUMMARY

City Of Tigard, Oregon

Issue/Agenda Ti	tle <u>Commuter Rail P</u>	roject Update			
Prepared By:	A.P. Duenas	Dept Head Okay	7c	City Mor Okay	c R
Issue Before 7	THE COUNCIL				
		he Commuter Rail project, s requiring the proposed mo			l in the spring of
STAFF RECOMM	ENDATION				
No Council actio	on is required on the inf	ormational briefing.			•

KEY FACTS AND INFORMATION SUMMARY

Major construction will begin on the Washington County Commuter Rail this fall. This 14.7-mile project is one of the first suburb-to-suburb projects in the country and will provide a critical public transportation alternative to better serve the Westside corridor, connecting the cities of Beaverton, Tigard, Tualatin and Wilsonville.

In partnership with Washington County, TriMet, Portland & Western Railroad and the four local cities, Washington County Commuter Rail will provide weekday service every 30 minutes during the morning and afternoon rush hours. Four of the five stations will have park and ride facilities with approximately 800 spaces. One of those stations with park and ride facilities will be located in downtown Tigard. At the Beaverton Transit Center, riders will be able to connect to MAX and travel to Hillsboro, downtown Portland or the Portland International Airport without transferring. The commuter trains are expected to begin operation in the fall of 2008.

The first major phase of construction is expected to begin in late October 2006 and is scheduled to be complete in November 2006. This work involves the complete reconstruction of approximately 14 miles of railroad track necessary to accommodate commuter rail's train speeds of 60 mph. A highly specialized machine called the P-811 will be used to do the track reconstruction work. At nearly 1,500 feet in length, the P-811 machine uses modified rail cars and specialized equipment to simultaneously dismantle existing railroad track while constructing new track. The P-811 will begin its work in Wilsonville and work north towards Beaverton.

There will be road closures at the railroad crossings (Durham Road, Bonita Road, Hall Boulevard, Main Street, Tiedeman Avenue, and North Dakota Street) during the construction period this fall and again during the spring of 2007. The initial closures will occur during the first week of October as the new rails are placed alongside the existing track in preparation for the P-811 work scheduled later in the month. Up to a one-hour closure at Main Street and up to 10 minutes at Hall is expected during this preparatory work. As the P-811 moves through the City of Tigard, the closures will last approximately two hours at each intersection over a one or two day period. The specific days and times for these two-hour intersection closures have not been determined. The construction team, in coordination with the cities, will provide as much advance notice as possible about intersection closures and detour routing to minimize traffic

disruptions. Advanced notification of this work will be given to nearby businesses, residents and other affected stakeholders.

The second major phase of construction will begin in early 2007. Street crossings will be reconstructed during this period and will require weekend closure at each street crossing. Advance notices will be provided and appropriate detours will be established to minimize traffic disruption. Construction of the commuter rail stations, park and rides and a train maintenance facility in Wilsonville will also begin in early 2007. The Tigard station and the adjacent 120-space park and ride will be located adjacent to the existing Tigard Transit center to provide easy access to five bus lines. It will be designed to complement the current urban renewal efforts in downtown Tigard.

To address safety issues at the Main Street and Bonita Road railroad crossings, TriMet and ODOT Rail have proposed medians to prohibit left-turns at these crossings. The initial feedback from Council on these medians is that the Bonita Road median is acceptable, but that the Main Street median is not. Modifications to the Main Street crossing will have to be finalized soon so that crossing orders can be issued for reconstruction at all the crossings within the City of Tigard. A TriMet representative will be present at the meeting to discuss the safety concerns requiring the placement of the median at Main Street.

OTHER ALTERNATIVES CONSIDERED

None

COUNCIL GOALS AND TIGARD BEYOND TOMORROW VISION STATEMENT

The Commuter Rail upon completion supports the Tigard Beyond Tomorrow Transportation and Traffic goals of "Improve Traffic Flow" and "Improve Traffic Safety" by providing an alternative to automobile travel.

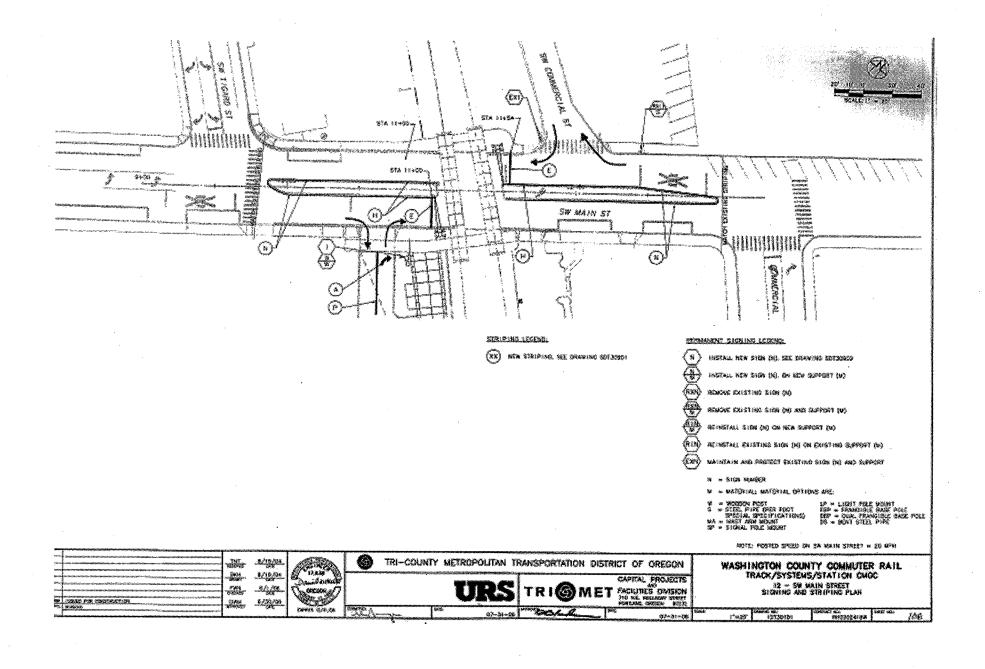
ATTACHMENT LIST

Drawing showing proposed median on Main Street at the vicinity of the railroad crossings.

FISCAL NOTES

There are no costs to the City regarding the upcoming work at the crossings. The City will be providing funding to the Commuter Rail project to upgrade the platform at the commuter Rail station. The budgeted amount for FY 2006-07 is \$100,000 in the Facility Fund. The actual cost will be determined after the work has been completed.

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Agenda Item # Meeting Date

_8	
October 10, 2006	

COUNCIL AGENDA ITEM SUMMARY

City Of Tigard, Oregon

Issue/Agenda Title Formation of Sanitary Sewer Reimbursement District No. 39 (SW Hill View Street, 102nd Avenue)
Prepared By: G. Berry Dept Head Approval: City Mgr Approval:
Issue Before The Council
Shall City Council approve the formation of a sewer reimbursement district to construct a sanitary sewer project as part of the Neighborhood Sewer Extension Program?
STAFF RECOMMENDATION
Approval, by motion, of the attached resolution forming the Reimbursement District
KEY FACTS AND INFORMATION SUMMARY
 The proposed project would provide sewer service to seven lots along SW Hill View Street and 102nd Avenue. Through the City's Neighborhood Sewer Extension Program, the City would install public sewers to each lot within the Reimbursement District and the owners would reimburse the City for a fair share of the cost of the public sewer at the time of connection to the sewer. In addition, each owner would be responsible for disconnecting the existing septic system according to County rules and any other plumbing modifications necessary to connect to the public line. On September 7, 2006, staff met with owners to review project procedure, construction schedule and estimated costs. A letter from an owner requesting service is attached. Each owner has been notified of the hearing by mail. The notice, mailing list and additional details are included in the City Engineer's Report attached as Exhibit A to the proposed resolution.
• If Council approves this request to form the Reimbursement District, bids from contractors to construct the sewer will be requested.
• Another resolution to finalize the Reimbursement District, with cost adjustments, will be submitted for Council action after construction is completed and actual construction costs are determined.
OTHER ALTERNATIVES CONSIDERED
None
COUNCIL GOALS AND TIGARD BEYOND TOMORROW VISION STATEMENT

The project is part of the Citywide Sewer Extension Program established by City Council to provide sewer service to developed but unserved residential areas in the City. It meets the Tigard Beyond Tomorrow Growth and Growth Management goal of "Growth will be managed to protect the character and livability of established areas, protect the

natural environment and provide open space throughout the community." Sewer service enhances the environment and protects the health of the residents by providing for the closure of septic systems 40 to 50 years old.

ATTACHMENT LIST

Attachment 1- Proposed Resolution Exhibit A, City Engineer's Report

Exhibit B, Map

Attachment 2- Vicinity Map

Attachment 3- Notice to Owners

Attachment 4- Mailing List

Attachment 5- Letter from Owner

Attachment 6- Resolution No. 01-46

Attachment 7- Resolution No. 03-55

FISCAL NOTES

The estimated cost of the project is \$234,200. This amount includes the estimated cost of construction plus an amount for the administration and engineering as defined in TMC 13.09.040(1). The cost estimate for this project has been adjusted to reflect the high bid prices received during the past six months.

Funding is by unrestricted sanitary sewer funds.

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CITY OF TIGARD, OREGON TIGARD CITY COUNCIL RESOLUTION NO. 06-

A RESOLUTION ESTABLISHING SANITARY SEWER REIMBURSEMENT DISTRICT NO. 39 (SW HILL VIEW STREET, 102ND AVENUE)

WHEREAS, the City has initiated the Neighborhood Sewer Extension Program to extend public sewers and recover costs through Reimbursement Districts in accordance with TMC Chapter 13.09; and

WHEREAS, the property owners of proposed Sanitary Sewer Reimbursement District No. 39 (SW Hill View Street, 102nd Avenue) have been notified of a public hearing in accordance with TMC 13.09.060 and a public hearing was conducted in accordance with TMC 13.09.050; and

WHEREAS, the City Engineer has submitted a report describing the improvements, the area to be included in the Reimbursement District, the estimated costs, a method for spreading the cost among the parcels within the District, and a recommendation for an annual fee adjustment; and

WHEREAS, the City Council has determined that the formation of a Reimbursement District as recommended by the City Engineer is appropriate.

NOW, THEREFORE, BE IT RESOLVED by the Tigard City Council that:

- SECTION 1 The City Engineer's report titled "Sanitary Sewer Reimbursement District No. 39," attached hereto as Exhibit A, is hereby approved.
- SECTION 2 A Reimbursement District is hereby established in accordance with TMC Chapter 13.09. The District shall be the area shown and described in Exhibit B. The District shall be known as "Sanitary Sewer Reimbursement District No. 39, SW Hill View Street, 102nd Avenue."
- SECTION 3 Payment of the reimbursement fee, as shown in Exhibit A, is a precondition of receiving City permits applicable to development of each parcel within the Reimbursement District as provided for in TMC 13.09.110.
- SECTION 4 An annual fee adjustment, at a rate recommended by the Finance Director, shall be applied to the Reimbursement Fee.
- SECTION 5 The City Recorder shall cause a copy of this resolution to be filed in the office of the County Recorder and shall mail a copy of this resolution to all affected property owners at their last known address, in accordance with TMC 13.09.090.

SECTION 6	This resolu	tion is effective i	mmediately upon passage.	
		· ·		
PASSED:	This	day of	2006.	
			Mayor - City of Tigard	
ATTEST:				
City Recorder -	City of Tigaro	d		

Exhibit A

City Engineer's Report Sanitary Sewer Reimbursement District No. 39 (SW Hill View Street, 102nd Avenue)

Background

This project will be constructed and funded under the City of Tigard Neighborhood Sewer Extension Program (NSEP). Under the program, the City of Tigard would install public sewers to each lot within the project area. At the time the property owner connects to the sewer, the owner would pay a connection fee, currently \$2,735, and reimburse the City for a fair share of the cost of the public sewer. There is no requirement to connect to the sewer or pay any fee until connection is made. In addition, property owners are responsible for disconnecting their existing septic systems according to Washington County rules and for any other modifications necessary to connect to the public sewer.

Project Area - Zone of Benefit

Serving the seven lots in the following table will require the extension of an existing sewer in SW Hill View Street west to 102^{nd} Avenue. The house at 13995 SW 102^{nd} is proposed to be included in the district although it could be served from an existing line in SW McDonald Street. After meeting with City staff, the owner has determined that a connection provided by the proposed district is more advantageous then connecting to the line in SW McDonald.

The proposed project would provide sewer service to a total of seven lots as shown on Exhibit Map B.

Cost

The estimated cost for the sanitary sewer construction to provide service to the seven lots is \$206,343. Engineering and inspection fees amount to \$27,856 (13.5%) as defined in TMC 13.09.040(1). The estimated total project cost is \$234,200. This is the estimated amount that should be reimbursed to the sanitary sewer fund as properties connect to the sewer and pay their fair share of the total amount. However, the actual amount that each property owner pays is subject to the City's incentive program for early connections.

In addition to sharing the cost of the public sewer line, each property owner will be required to pay a connection and inspection fee, currently \$2,735, upon connection to the public line. All owners will be responsible for all plumbing costs required for work done on private property.

Reimbursement Rate

All properties in the proposed district are zoned R-3.5 but vary in lot size from about sixteen thousand to twenty thousand square feet as can be seen in the following list of lots. Therefore, it is recommended that the total cost of the project be divided among the properties proportional to the square footage of each property.

Exhibit A

Other reimbursement methods include dividing the cost equally among the owners or by the length of frontage of each property. These methods are not recommended because there is no correlation between these methods and the cost of providing service to each lot or the benefit to each lot.

Each property owner's estimated fair share of the public sewer line is \$1.83956756 per square foot of lot served. Each owner's fair share would be limited to \$6,000, to the extent that it does not exceed \$15,000, for connections completed within three years of City Council approval of the final City Engineer's Report following construction in accordance with Resolution No. 01-46 (attached). In addition to paying for the first \$6,000, owners will remain responsible for paying all actual costs that exceed \$15,000. Upon request, payment of costs that exceed \$15,000 may be deferred until the lot is developed, as provided by Resolution No. 03-55 (attached).

Annual Fee Adjustment

TMC 13.09.115 states that an annual percentage rate shall be applied to each property owner's fair share of the sewer line costs on the anniversary date of the reimbursement agreement. The Finance Director has set the annual interest rate at 6.05% as stated in City of Tigard Resolution No. 98-22.

Recommendation

It is recommended that a reimbursement district be formed with an annual fee increase as indicated above and that the reimbursement district continue for fifteen years as provided in Tigard Municipal Code (TMC) 13.09.110(5). Fifteen years after the formation of the reimbursement district, properties connecting to the sewer would no longer be required to pay the reimbursement fee.

Submitted September 26, 2006

Agustin P. Duenas, P.E.

Sity Engineer

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HILL VIEW STREET & 102ND AVENUE

Reimbursement District No. 39

Estimated Cost to Property Owners Summary September 25, 2006

Estimated Construction Cost	\$179,429
15% contingency (construction)	\$26,914
Estimated construction subtotal	\$206,343
13.5% contingency (Admin & Eng)	\$27,856
total project costs	\$234,200
total area to be served (S.F.)	127,312
total cost per S.F. to property owner	\$1.83956756

HILL VIEW STREET & 102ND AVENUE

Reimbursement District No. 39

Estimated Cost to Property Owners September 25, 2006

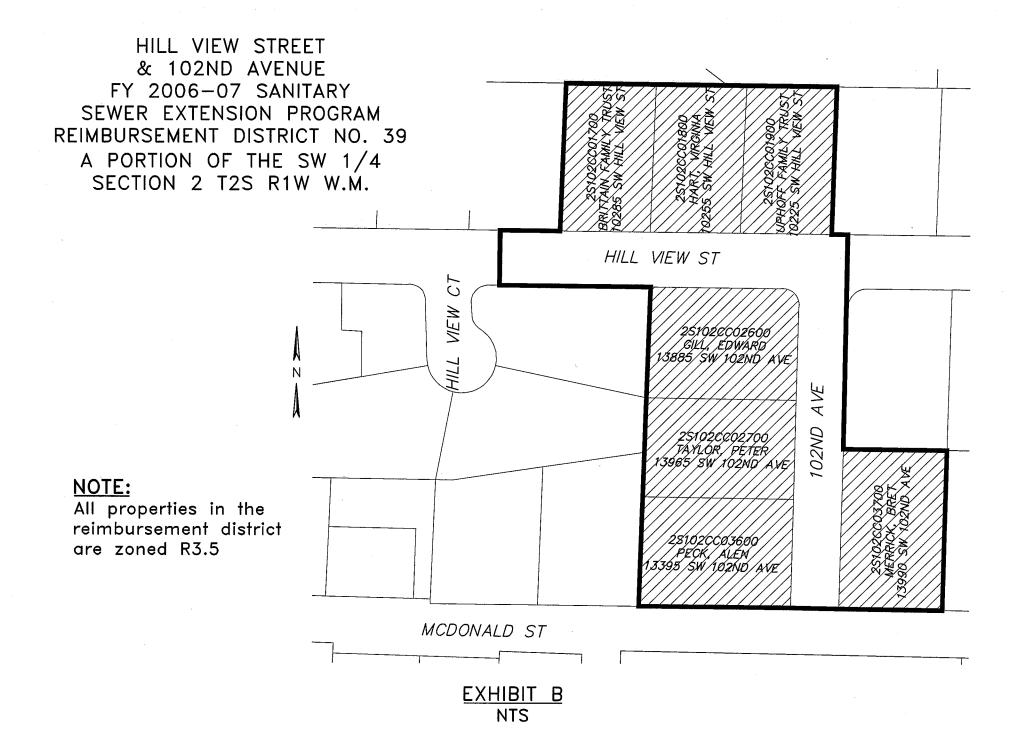
	OWNER	SITE ADDRESS	AREA (S.F.)	AREA (AC)	ESTIMATED REIMBURSEMENT FEE	AMOUNT TO BE PAID BY OWNER	AMOUNT TO BE PAID BY CITY	AMOUNT THAT CAN BE DEFERED BY OWNER
1	BRITTAIN FAMILY TRUST	10285 SW HILL VIEW ST	16543.307601	0.380	\$30,433	\$21,433	\$9,000	\$15,433
2	HART VIRGINIA A	10255 SW HILL VIEW ST	16543.359431	0.380	\$30,433	\$21,433	\$9,000	\$15,433
3	UPHOFF FAMILY TRUST	10225 SW HILL VIEW ST	16,543.45049	0.380	\$30,433	\$21,433	\$9,000	\$15,433
4	GILL EDWARD W &	13885 SW 102ND AVE	19648.87340	0.451	\$36,145	\$27,145	\$9,000	\$21,145
5	TAYLOR PETER H B J	13965 SW 102ND AVE	18131.07695	0.416	\$33,353	\$24,353	\$9,000	\$18,353
6	MERRICK BRET & CAROLINE J	13990 SW 102ND AVE	20118.29850	0.462	\$37,009	\$28,009	\$9,000	\$22,009
7	PECK, ALEN	13995 SW 102ND AVE	19784.00156	0.454	\$36,394	\$27,394	\$9,000	\$21,394
		•	127312	2.92	\$234,200	\$171,200	\$63,000	\$129,200

The "ESTIMATED REIMBURSEMENT FEE" column shows the estimated reimbursement fee for each lot. There are no requirements to connect to the sewer or pay any fees until the owner decides to connect to the sewer. The final reimbursement fee will be determined once construction is complete and final costs are determined.

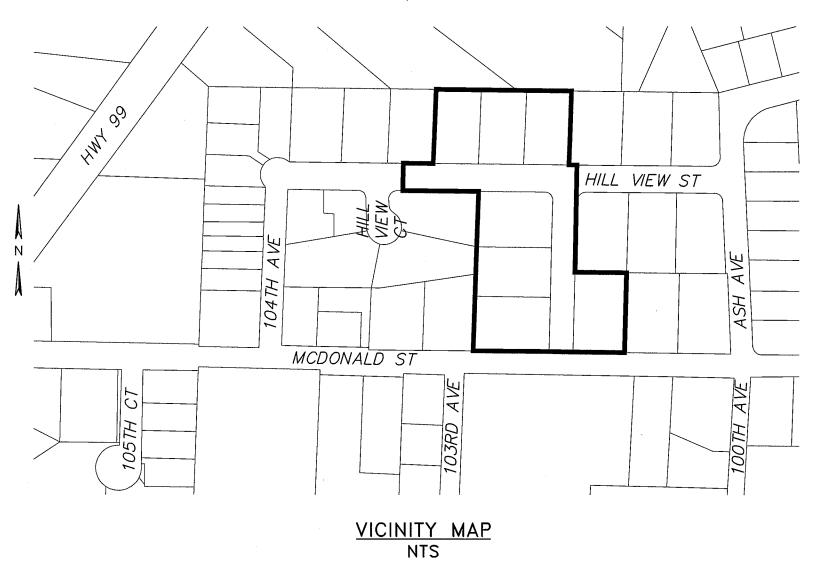
In accordance with Resolution No. 01-46, each property owner will be required to pay the first \$6,000 of the final reimbursement fee for connections completed within the first three years of City Council's approval of the final City Engineer's Report following construction. The "AMOUNT TO BE PAID BY CITY" column shows that portion of the reimbursement fee that the owners will not be required to pay if they connect to the sewer during this three year period.

This resolution also requires owners to pay any fair share amount that exceed \$15,000. Consequently, if the final fair share for an owner exceeds \$15,000, the owner would be required to pay \$6,000 plus that amount of the fair share that exceeds \$15,000. Under Resolution No. 03-55, payment of the amount in excess of \$15,000 may be deferred until the owner's lot is developed. This amount is shown in the "AMOUNT THAT CAN BE DEFERRED BY OWNER" column.

In addition to the reimbursement fee, the owners will also be required to pay a connection fee, currently \$2,735, at the time of connection to the sewer. In addition, property owners are responsible for disconnecting their existing septic system according to Washington County rules and for any other modifications necessary to connect to the public sewer.



HILL VIEW STREET & 102ND AVENUE FY 2006-07 SANITARY SEWER EXTENSION PROGRAM REIMBURSEMENT DISTRICT NO. 39 A PORTION OF THE SW 1/4 SECTION 2 T2S R1W W.M.



September 25, 2006



NOTICE

Informational Hearing

NOTICE IS HEREBY GIVEN THAT THE TIGARD CITY COUNCIL AT A MEETING ON

TUESDAY, October 10, 2006 AT 7:30 PM IN THE **TOWN HALL** OF THE TIGARD CIVIC CENTER 13125 SW HALL BLVD TIGARD OR 97223

TO CONSIDER THE FOLLOWING:

Proposed Sanitary Sewer Reimbursement District No. 39

(SW Hill View Street, 102nd Avenue)

The Tigard City Council will conduct an informational public hearing to hear testimony on the proposed Reimbursement District formed to install sewers in SW Hill View Street, 102nd Avenue.

Both public oral and written testimony is invited.

The public hearing on this matter will be conducted as required by Section 13.09.060 of the Tigard Municipal Code.

Further information and the scheduled time for this item during the Council meeting may be obtained from the Engineering Department, 13125 SW Hall Blvd. Tigard, Oregon 97223, by calling 503-718-2468 or at www.tigard-or.gov.

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Phone: 503.639.4171 • Fax: 503.684.7297 www.tigard-or.gov • TTY Relay: 503.684.2772 2S102CC01700 BRITTAIN FAMILY TRUST 1487 PASSEO AURORA SAN DIEGO CA 92154

2S102CC01900 UPHOFF FAMILY TRUST 10225 SW HILL VIEW ST TIGARD OR 97223

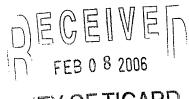
2S102CC02700 TAYLOR PETER H B J 13965 SW 102ND TIGARD OR 97223

2S102CC03600 PECK, ALEN 13995 SW 102ND AVE TIGARD OR 97223 2S102CC01800 HART VIRGINIA A 10255 SW HILL VIEW ST TIGARD OR 97223

2S102CC02600 GILL EDWARD W & 13885 SW 102ND AVE TIGARD OR 97223

2S102CC03700 MERRICK BRET & CAROLINE J 13990 SW 102ND AVE TIGARD OR 97223 February 4, 2006

City Hall 13125 SW Hall Blvd. Tigard OR 97223



JITY OF TIGARD

Dear Mayor and City Council Members,

We would like to request to use the reimbursement district to add sewer to our home. The septic system no longer meets the needs of our family. Understanding that this is a long process we hope to be converted as soon as possible.

We look forward to hearing from you soon as to what the entire process is and the timeline we can anticipate.

Sincerely,

Bret and Caroline Merrick

13990 SW 102nd Avenue

Tigard OR 97223 503-684-9354

Cc: Greg Berry

CITY OF TIGARD, OREGON

RESOLUTION NO. 01-46

A RESOLUTION REPEALING RESOLUTION NO. 98-51 AND ESTABLISHING A REVISED AND ENHANCED NEIGHBORHOOD SEWER REIMBURSEMENT DISTRICT INCENTIVE PROGRAM

WHEREAS, the City Council has initiated the Neighborhood Sewer Extension Program to extend public sewers through Reimbursement Districts in accordance with TMC Chapter 13.09; and

WHEREAS, on October 13, 1998, the City Council established The Neighborhood Sewer Reimbursement District Incentive Program through Resolution No. 98-51 to encourage owners to connect to public sewer. The program was offered for a two-year period after which the program would be evaluated for continuation; and

WHEREAS, on September 26, 2000, the City Council extended The Neighborhood Sewer Reimbursement District Incentive Program an additional two years through Resolution No. 00-60; and

WHEREAS, City Council finds that residential areas that remain without sewer service should be provided with service within five years; and

WHEREAS, Council has directed that additional incentives should be made available to encourage owners to promptly connect to sewers once service is available and that owners who have paid for service provided by previously established districts of the Neighborhood Sewer Extension Program should receive the benefits of the additional incentives.

NOW, THEREFORE, BE IT RESOLVED by the Tigard City Council that:

SECTION 1: Resolution No. 98-51 establishing the Neighborhood Sewer Reimbursement District Incentive Program is hereby repealed.

SECTION 2: A revised incentive program is hereby established for the Neighborhood Sewer Extension Program. This incentive program shall apply to sewer connections provided through the sewer reimbursement districts shown on the attached Table 1 or established thereafter. All connections qualifying under this program must be completed within three years after Council approval of the final City Engineer's Report following a public hearing conducted in accordance with TMC Section 13.09.105 or by two years from the date this resolution is passed, which ever is later, as shown on the attached Table 1.

SECTION 3: To the extent that the reimbursement fee determined in accordance with Section 13.09.040 does not exceed \$15,000, the amount to be reimbursed by an owner of a lot zoned single family residential shall not exceed \$6,000 per connection, provided that the lot owner complies with the provisions of Section 2. Any amount over \$15,000 shall be reimbursed by the owner. This applies only to the reimbursement fee for the sewer installation and not to the connection fee, which is still payable upon application for

sewer connection.

SECTION 4:

The City Engineer's Report required by TMC Chapter 13.09 shall apply the provisions of this incentive program. Residential lot owners who do not connect to sewer in accordance with Section 2 shall pay the full reimbursement amount as determined by the final City Engineer's Report.

SECTION 5:

Any person who has paid a reimbursement fee in excess of the fee required herein is entitled to reimbursement from the City. The amounts to be reimbursed and the persons to be paid shall be determined by the Finance Director and approved by the City Manager. There shall be a full explanation of any circumstances that require payment to any person who is not an original payer. The Finance Director shall make payment to all persons entitled to the refund no later than August 31, 2001.

SECTION 6:

The Sanitary Sewer Fund, which is the funding source for the Neighborhood Sewer Reimbursement District Program, shall provide the funding for the installation costs over \$6,000 up to a maximum of \$15,000 per connection.

EFFECTIVE DATE: July 10, 2001

PASSED:

This 10 day of July 2001

ATTEST:

I:\Citywide\Res\Resolution Revising the Neighborhood Sewer Incentive Program

Lity Recorder - City of Tigard

TABLE 1 Reimbursement Districts with Refunds Available										
DISTRICT	FEE PER LOT	REIMBURSEMENT AVAILABLE No reimbursement available	INCENTIVE PERIOD ENDS							
TIGARD ST.No.8 FAIRHAVEN ST/WYNo.9	5,193 4.506	No reimbursement available								
HILLVIEW ST No.11	8,000		July 11, 2003							
106 TH & JOHNSON No.12 100 TH & INEZ No.13	5,598 8.000	No reimbursement available	July 11,2003							
WALNUT & TIEDEMAN No.14	8,000		July 11,2003							
BEVELAND&HERMOSA No.15	5,036	No reimbursement available	, ,							
DELMONTE No.16	8,000		July 11,2003							
O'MARA No.17	8,000		July 11,2003							
WALNUT & 121 ST No.18 ROSE VISTA No.20	- -	Amount to be reimbursed will be determined once final costs are determined.	Throc years from service availability							

Currently being constructed

CITY OF TIGARD, OREGON

RESOLUTION NO. 03-<u>55</u>

A RESOLUTION PROVIDING ADDITIONAL INCENTIVES TO THE NEIGHBORHOOD SEWER REIMBURSEMENT DISTRICT INCENTIVE PROGRAM (RESOLUTION NO. 01 – 46).

WHEREAS, the City Council has initiated the Neighborhood Sewer Extension Program to extend public sewers through Reimbursement Districts in accordance with TMC Chapter 13.09; and

WHEREAS, on July 10, 2001, the City Council established the Revised and Enhanced Neighborhood Sewer Reimbursement District Incentive Program through Resolution No. 01-46 to encourage owners to connect to public sewer within three-years following construction of sewers; and

WHEREAS, Council has directed that additional incentives should be made available to encourage owners of large lots to promptly connect to sewers once service is available.

NOW, THEREFORE, BE IT RESOLVED by the Tigard City Council that:

SECTION 1:

In addition to the incentives provided by Resolution No. 01-46, any person whose reimbursement fee exceeds \$15,000 and wishes to connect a single family home or duplex to a sewer constructed through a reimbursement district may defer payment of the portion of the reimbursement fee that exceeds \$15,000, as required by Section 3 of Resolution No. 01-46, until the lot is partitioned or otherwise developed in accordance with a land use permit. The land use permit shall not be issued until payment of the deferred amount is made. The Annual Fee Adjustment required by TMC Section 13.09.115 shall not apply to payment of this deferred amount.

SECTION 2:

Lots that qualify under Section 1, within reimbursement districts that have exceeded the three-year period for connection, and have not connected to sewer can connect the existing structure, pay a reimbursement fee of \$6,000, and defer payment of the portion of the reimbursement fee that exceeds \$15,000 if connection to the sewer is completed within one year after the effective date of this resolution.

SECTION 3:

Vacant lots improved with a single family home or duplex during the term of the reimbursement district shall qualify for the provisions of Resolution No. 01-46, pay \$6,000 if the fee exceeds that amount, and may defer payment of the portion of the reimbursement fee that exceeds \$15,000 as provided by Section 1.

SECTION 4:

Vacant lots that are partitioned, subdivided, or otherwise developed during the life of the reimbursement district shall qualify for the provisions of Resolution No. 01-46, shall pay a reimbursement fee of \$6,000, and shall pay any amount due over \$15,000 at the time of development. The Annual Fee Adjustment required by TMC Section 13.09.115 shall not apply to payments made under this section.

SECTION 5:

The owner of any lot for which deferred payment is requested must enter into an agreement with the City, on a form prepared by the City Engineer, acknowledging the

owner's and owner's successors obligation to pay the deferred amount as described in Section 1. The City Recorder shall cause the agreement to be filed in the office of the County Recorder to provide notice to potential purchasers of the lot. The recording will not create a lien. Failure to make such a recording shall not affect the obligation to pay the deferred amount.

SECTION 6:

Any person who qualifies under Section 1 and has paid a reimbursement fee for the portion of the reimbursement fee in excess of \$15,000 is entitled to reimbursement for that amount from the City upon request. The amounts to be reimbursed and the persons to be paid shall be determined by the Finance Director and approved by the City Manager. There shall be a full explanation of any circumstances that require payment to any person who is not an original payer. Any person requesting a refund must sign an agreement similar to that described in Section 5 acknowledging the obligation to pay the refunded amount upon partitioning or developing the lot.

SECTION 7:

The Sanitary Sewer Fund continues to remain the funding source for the Neighborhood Sewer Reimbursement District Program and shall provide the funding for the installation costs over \$6,000 up to a maximum of \$15,000 per connection and for any deferred payment permitted by this resolution.

SECTION 8:

This resolution is effective immediately upon passage.

PASSED:

This 1/4 day of October 2003.

Mayor City of Tigard

Craig E. Dirksen, Council President

ATTEST:

i:\eng\greg\reimbursement districts\revisions res 01-46 aug 26 03\oct 14 03 council\10-14-03 addition to res 1-46 res.doc

City Recorder - City of Tigard

Agenda Item#	
Meeting Date	

COUNCIL AGENDA ITEM SUMMARY

City Of Tigard, Oregon

KEY FACTS AND INFORMATION SUMMARY

City Council held a public hearing on Sept 26, 2006 concerning the Cach Creek Area Annexation and agreed to continue the hearing on October 10, 2006. Council held the record open until October 3, 2006 until 3 p.m. Supplemental information and public comments were submitted and are attached to Addendum 1 of the hearing packet. Addendum 1 is a memo identifying revisions to the staff report presented at the September 26th hearing. The staff report has been revised to reflect a change to the proposal and a tax map error. On September 25, 2006, John Noffz, an applicant, withdrew two parcels totaling 6.11 acres from the proposed annexation territory. Therefore, those tax lots have been removed and the total acreage of the proposed territory has been changed from 40.93 to 35.78. In addition, one tax lot number will be removed from the proposal because of the tax map error.

State law (ORS 222.120(4)(b), ORS 222.125, and ORS 222.170(1) and (2) authorizes a city to annex contiguous territory when owners of land in the proposed annexation territory submit a petition to the legislative body of the city. The owners of the properties in the proposed territory have submitted petitions for annexation to the City of Tigard. The City invited adjacent owners to join the annexation; three have expressed interest, but their properties have not been included with this proposal due to time limitations and notice requirements.

The proposed annexation territory includes eight (8) parcels of unincorporated territory totaling 35.78 acres (a new survey concludes this is the correct acreage). The proposed territory is contiguous to the City of Tigard on the City's western boundary, including the SW Sunrise Lane right-of-way. Goal 5 and Bull Mountain Community Plan natural resources exist on a majority or portions of the properties in the proposed territory.

Most of the proposed territory is publicly owned and will be used for the purposes of a reservoir and parkland. Two tax lots, which make up 3.03 acres, are privately owned. No development applications have been submitted for any of the parcels.

The applicable review criteria for this application are ORS Chapter 222; Metro Code Chapter 3.09; City of Tigard Comprehensive Plan Policies 2 and 10, and Community Development Code Chapters 18.320 and 18.390.

Staff finds that the proposed annexation (ZCA2006-00002) meets all the approval criteria and recommends that the Council approve ZCA2006-00002 by adoption of the attached ordinance.

Key Facts:

- 1. The proposed territory is contiguous to City limits;
- 2. Urban services are available to serve the proposed territory;
- 3. The proposed territory is within the City's Urban Growth Boundary and Metro's Urban Growth Boundary; and
- 4. The proposed territory is within the City's Urban Service Area and Area of Interest.

OTHER ALTERNATIVES CONSIDERED

Not approving ZCA2006-00002 if it does not meet the applicable review criteria.

COUNCIL GOALS AND TIGARD BEYOND TOMORROW VISION STATEMENT

Growth and Growth Management, Goal #2: Urban services will be provided to all citizens within Tigard's urban growth boundary.

ATTACHMENT LIST

Attachment 1: An Ordinance Annexing 35.78 Acres, Approving Cach Creek Area Annexation (ZCA2006-00002) and Withdrawing Property from the Tigard Water District, Washington County Enhanced Sheriff's Patrol District, Washington County Urban Roads Maintenance District, Washington County Street Lighting District #1, and the Washington County Vector Control District.

Exhibit A: Legal Description of Proposed Territory

Exhibit B: Washington County Taxation and Assessment Map for Proposed Territory

Exhibit C: Site and Vicinity Map

Exhibit D: Petition for, and Consent to, Annexation to the City of Tigard

Exhibit E: Staff Report to the City Council

Addendum 1: Memo Concerning Revisions to Staff Report

Supplemental Exhibit A: Supplemental Findings in Support of the Cach Creek Area Annexation

Supplemental Exhibit B: Additional Information and Public Comments Submitted to the Record

Supplemental Exhibit C: Assessed Value of Properties to be Annexed

FISCAL NOTES

If approved, the proposed annexation territory would not be transferred to the City's tax roll until July 1, 2007. Annexations must be final by March 31 of the same calendar year for the tax year beginning July 1.

CITY OF TIGARD, OREGON TIGARD CITY COUNCIL ORDINANCE NO. 2006-

AN ORDINANCE ANNEXING 35.78 ACRES, APPROVING CACH CREEK AREA ANNEXATION (ZCA2006-00002), AND WITHDRAWING PROPERTY FROM THE TIGARD WATER DISTRICT, WASHINGTON COUNTY ENHANCED SHERIFF'S PATROL DISTRICT, WASHINGTON COUNTY URBAN ROADS MAINTENANCE DISTRICT, WASHINGTON COUNTY STREET LIGHTING DISTRICT #1, AND THE WASHINGTON COUNTY VECTOR CONTROL DISTRICT.

WHEREAS, the City of Tigard is authorized by ORS 222.120(4)(b), ORS 222.125, and ORS 222.170(1) and (2) to annex contiguous territory upon receiving written consent from owners of land in the territory proposed to be annexed; and

WHEREAS, the City of Tigard is authorized by ORS 222.120(5) and 222.520 to withdraw properties which currently lie within the boundary of the Tigard Water District, the Washington County Enhanced Sheriff's Patrol District, Washington County Urban Roads Maintenance District, Washington County Street Lighting District #1, and the Washington County Vector Control District upon completion of the annexation; and

WHEREAS, the Tigard City Council held a public hearing on September 26, 2006, to consider the annexation of eight (8) parcels (WCTM 2S105DB, Tax Lots 6100, 6200 & 400; WCTM 2S105DC, Tax Lots 201, 300 & 400; and WCTM 2S105DD, Tax Lots 200 & 300) of land located adjacent to and west of SW Sunrise Lane, and adjacent to and north of SW Bull Mountain Road, including right-of-way on SW Sunrise Lane and withdrawal of said property from the Tigard Water District, the Washington County Enhanced Sheriff's Patrol District, Washington County Urban Roads Maintenance District, Washington County Street Lighting District #1, and the Washington County Vector Control District; and

WHEREAS, pursuant to ORS 222.520(2) the City is liable to the Water District for certain debt obligations, however, in this instance the Water District has no debt for the City to assume, therefore, no option regarding the assumption of debt needs to be made; and

WHEREAS, pursuant to Metro 3.09, ORS 222.120 and 222.524, notice was given and the City held a public hearing on the issue of the annexation into the City and withdrawal of the annexed property from the Tigard Water District, the Washington County Enhanced Sheriff's Patrol District, Washington County Urban Roads Maintenance District, Washington County Street Lighting District #1, and the Washington County Vector Control District on September 26, 2006; and

WHEREAS, pursuant to ORS 222.524, the City must declare the withdrawal of annexed properties from the Tigard Water District, the Washington County Enhanced Sheriff's Patrol District, Washington County Urban Roads Maintenance District, Washington County Street Lighting District #1, and the Washington County Vector Control District by Ordinance; and

WHEREAS, the Tigard Development Code states that upon annexation, the zone is automatically changed to the City zoning most closely conforming to the County zoning; and

WHEREAS, the annexation has been processed in accordance with the requirements of Metro 3.09 and has been reviewed for compliance with the Tigard Community Development Code and the Comprehensive Plan and the annexation substantially addresses the standards in Metro 3.09 regulating annexations; and

WHEREAS, the City Council has carefully considered the testimony at the public hearing and determined that withdrawal of the annexed properties from the applicable service districts is in the best interest of the City of Tigard.

NOW, THEREFORE, THE CITY OF TIGARD ORDAINS AS FOLLOWS:

- SECTION 1: The Tigard City Council hereby annexes the parcels described in the attached Exhibit "A" and shown in Exhibit "B" and withdraws said parcels from the Tigard Water District, the Washington County Enhanced Sheriff's Patrol District, Washington County Urban Roads Maintenance District, Washington County Street Lighting District #1, and the Washington County Vector Control District.
- SECTION 2: The Tigard City Council adopts the "Staff Report to the City Council," as amended by the memorandum from Emily Eng, dated October 5, 2006, as findings in support of this decision; a copy of the staff report including the amending memorandum is attached hereto as Exhibit "D" and incorporated herein by this reference.
- SECTION 3: The Tigard City Council adopts "Supplemental Findings in Support of Cach Creek Area Annexation" as findings in support of this decision. A copy of the Supplemental Findings in Support of the Annexation is attached as Exhibit A to Addendum 1 to the Staff Report and incorporated by this reference.
- SECTION 4: This ordinance shall be effective 30 days after its passage by the Council, signature by the Mayor and posting by the City Recorder.
- SECTION 5: City staff is directed to take all necessary measures to implement the annexation, including certified copies of the Ordinance with Metro for administrative processing, filing with state and county agencies as required by law, and providing notice to utilities.
- SECTION 6: Pursuant to ORS 222.120(5), the effective date of the withdrawal of the property from the Washington County Enhanced Sheriff's Patrol District, Washington County Urban Roads Maintenance District, Washington County Street Lighting District #1, and the Washington County Vector Control District shall be the effective date of this annexation.
- SECTION 7: Pursuant to ORS 222.465, the effective date of the withdrawal of this property from the Tigard Water District shall be July 1, 2007.

SECTION 8:	In accordance with ORS 222.180, Secretary of State.	, the annexation shall be effective upon filing with the
PASSED:		Council members present after being read by number of, 2006.
		Cathy Wheatley, City Recorder
APPROVED	: By Tigard City Council this 2006.	day of
Approved as 1	to form:	Craig Dirksen, Mayor
City Attorney		Date

ANNEXATION DESCRIPTION

A tract of land situated in the Section 5, Township 2 South Range 1 West Willamette Meridian described as follows:

Beginning at the Northeast Corner of Stanhurst; thence N 00° 47' 29" E a distance of 1227.67 feet; thence N 00° 47° 29" E a distance of 225.00 feet; thence S 88° 52' 17" E a distance of 341.09 feet; thence S 00° 47' 29" W a distance of 225.00 feet; thence N 88° 52' 17" W a distance of 117.09 feet; thence S 00° 11' 04" E a distance of 348.04 feet; thence S 89° 12' 37" E a distance of 420.08 feet; thence S 01° 12' 28" W a distance of 615.64 feet; thence N 88° 41' 47" E a distance of 356.41 feet to the westerly right-of-way of SW Sunrise Lane; thence along the said westerly right-of-way the following 7 courses; thence N 14° 18' 07" W a distance of 11.36 feet; thence N 16° 59' 53" E a distance of 92.68 feet; thence N 43° 18' 47" E a distance of 111.75 feet; thence N 04° 36' 28" E a distance of 155.66 feet; thence N 01° 25' 58" E a distance of 131.41 feet; thence N 18° 08' 48" W, along said westerly right-of-way, a distance of 101.59 feet; thence N 05° 04' 06" E, along said westerly right-of-way, a distance of 89.57 feet; thence S 84° 55' 54" E leaving said westerly right-of-way, a distance of 40.00 feet to the easterly right-of-way of SW Sunrise Lane; thence N 84° 18' 39" E a distance of 123.69 feet; thence S 87° 13' 42" E a distance of 312.82 feet; thence S 01° 01' 50" W a distance of 304.42 feet; thence N 89° 28' 08" W a distance of 409.21 feet to the easterly right-of-way of SW Sunrise Lane; thence, along said easterly right-of-way the following 8 courses, S 01° 25' 58" W a distance of 11.28 feet; thence S 04° 36' 28" W a distance of 171.82 feet; thence S 43° 18' 47" W a distance of 116.45 feet; thence S 16° 59' 53" W a distance of 72.12 feet; thence S 14° 18' 07" E a distance of 184.66 feet; thence S 04° 12' 11" W a distance of 330.61 feet; thence S 00° 35' 17" W a distance of 322.91 feet; thence S 00° 15' 17" W a distance of 68.92 feet to the northerly right-of-way of SW Sunrise Lane; thence S 89° 49' 00" E, along said northerly right-of-way, a distance of 237.80 feet; thence S 00° 43' 00" W, along said northerly right-of-way, a distance of 20.00 feet; thence S 89° 49' 00" E, along said northerly right-of-way, a distance of 920.60 feet; thence S 00° 56' 05" W a distance of 20.00 feet; thence N 89° 49' 00" W a distance of 4.92 feet to the northwest corner of lot 19 Bull Mountain Estates; thence S 00° 11' 00" W, along the west line of said lot 19, a distance of 15.00 feet to the extension of the southerly right-of-way of SW Sunrise Lane; thence N 89° 49' 00" W, along said southerly right-of-way, a distance of 251.37 feet to the northwest corner of lot 18 Bull Mountain Estates; thence N 00° 25' 58" E, a distance of 15.00 feet to the northwest corner of Bull Mountain Estates; thence N 89° 49' 00" W, along southerly right-of-way of SW Sunrise Lane, a distance of 941.78 feet to the westerly right of way of SW Sunrise Lane; thence N 00° 15' 17" E, along said westerly right-of-way, a distance of 109.57 feet; thence N 00° 35' 17" E, along said westerly right-of-way, a distance of 175.45 feet; thence N 89° 47' 37" W a distance of 310.04 feet; thence S 00° 31' 09" W a distance of 130.19 feet; thence N 89° 49' 00" W a distance of 284.88 feet; thence S 00° 47' 38" W a distance of 155.00 feet; thence N 89° 49' 00" W a distance of 135.00 feet; thence N 00° 47' 38" E a distance of 155.00 feet; thence N 89° 49' 00" W a distance of 300.00 feet to the easterly line of Stanhurst; thence N 00° 47' 29" E, along said easterly line, a distance of 510.55 feet to the point of beginning.

Containing 35.78 acres.

ANNEXATION CERTIFIED

ncf 0 2 2006

WASHINGTON COUNTY A & T CARTOGRAPHY REGISTERED PROFESSIONAL LAND SURVEYOR

OREGON
July 18, 1980
JOHN R. HADLEY
1894

EXCEPTING

A tract of land situated in the Section 5, Township 2 South Range 1 West Willamette Meridian described as follows:

Commencing at the Northeast Corner of Stanhurst; thence N 00° 47' 29" E a distance of 262.71 feet; thence S 89° 10' 59" E a distance of 624.11 feet; thence S 01° 05' 50" W 10.03 feet; thence N 88° 41' 59" E a distance of 217.00 feet to **The True Point of Beginning**; thence S 05° 00' 48" E a distance of 227.46 feet; thence S 05° 07' 52" W a distance of 115.66 feet; thence S 89° 49' 00" E a distance of 181.95 feet; to the westerly right of way of SW Sunrise Lane; thence N 04° 12' 11" E, along the westerly right-of-way of SW Sunrise Lane, a distance of 183.76 feet; thence N 14° 18' 07" W, along the westerly right-of-way of SW Sunrise Lane, a distance of 168.15 feet; thence S 88° 41' 59" W a distance of 163.44 feet to the true point of beginning

Containing 1.42 acres

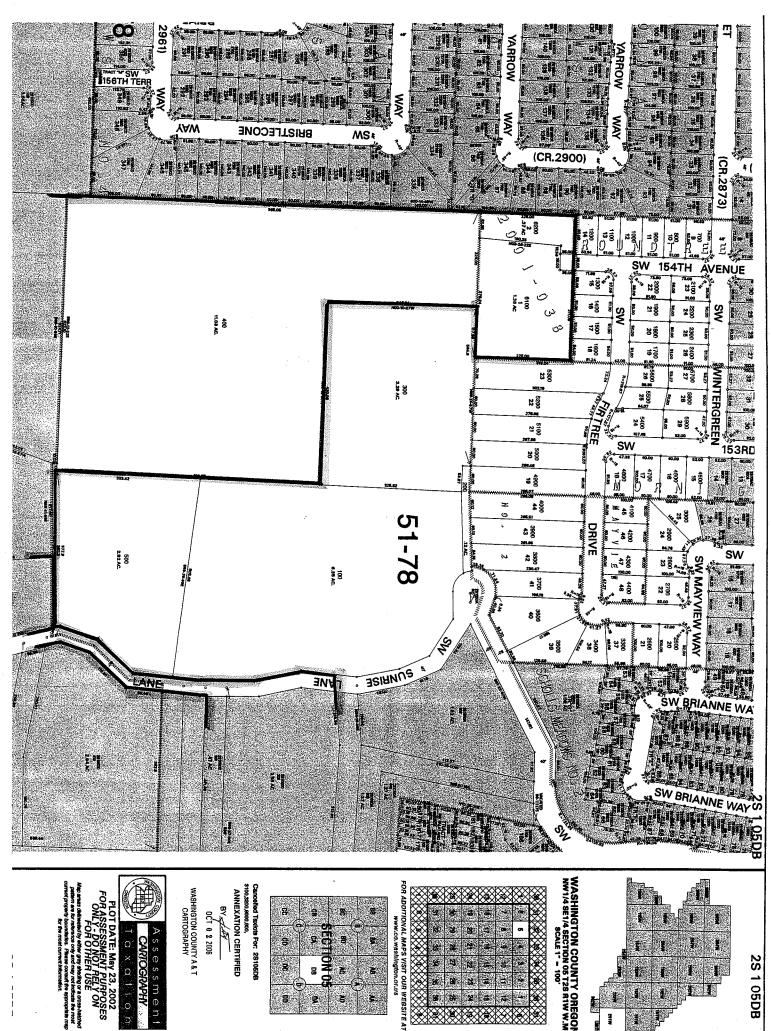
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WASHINGTON COUNTY A & T CARTOGRAPHY

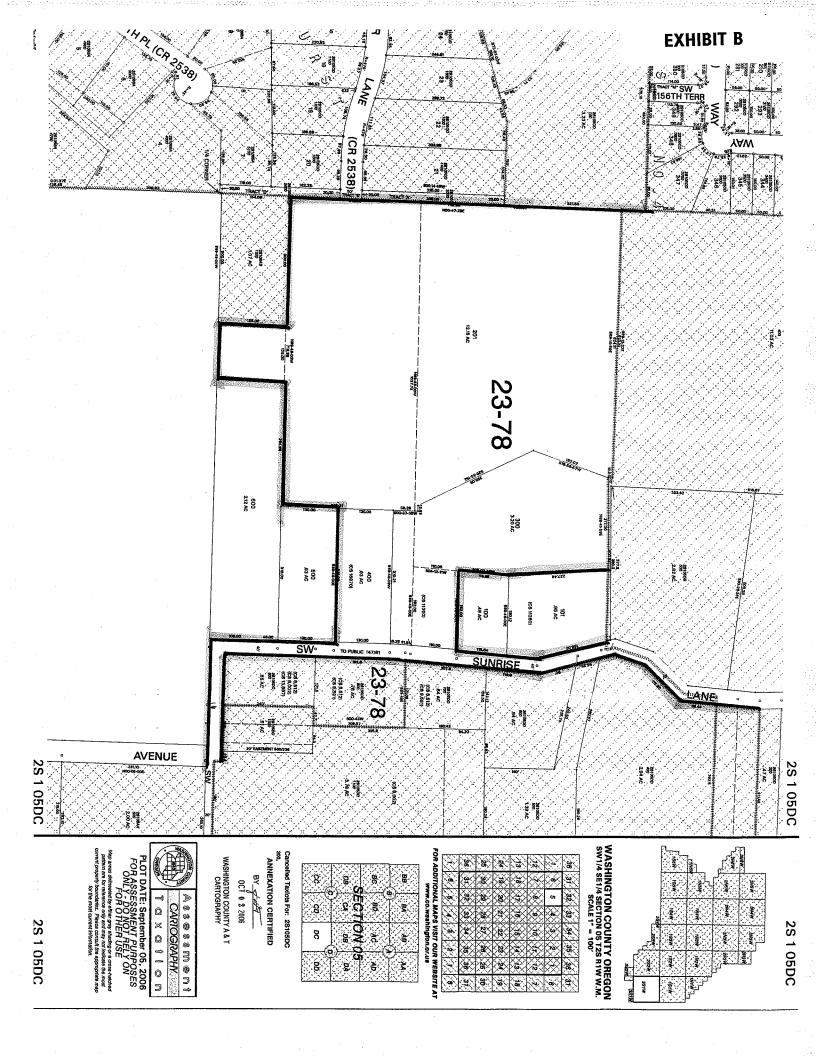
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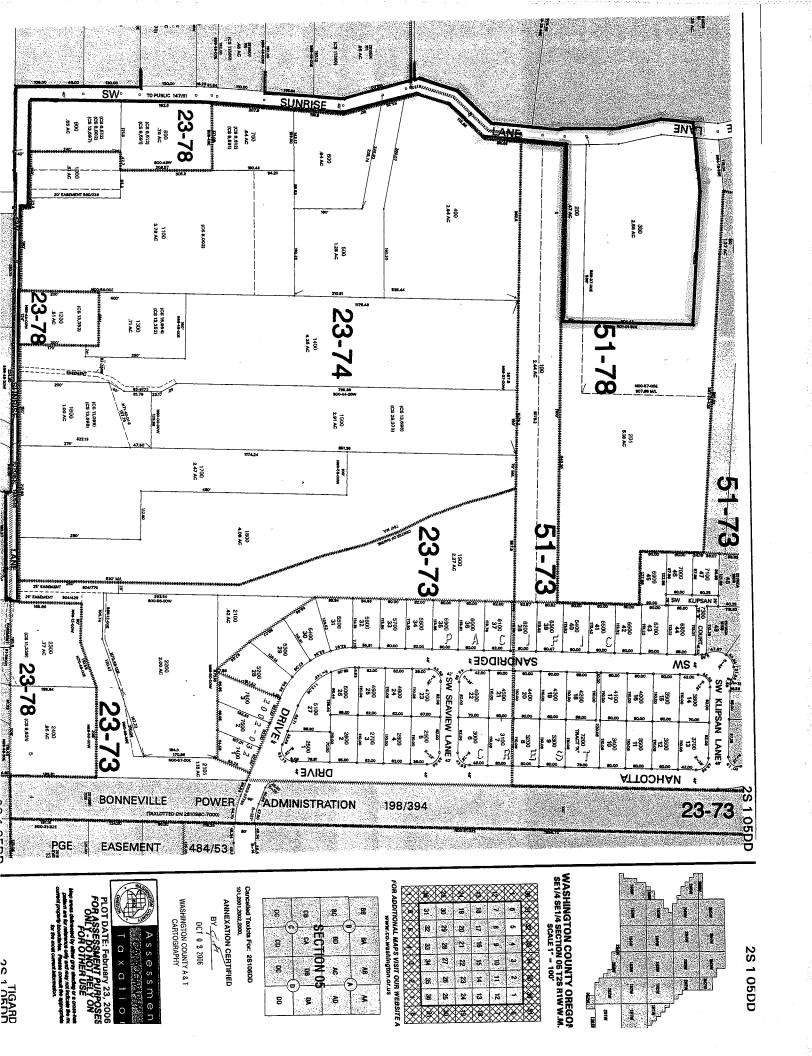
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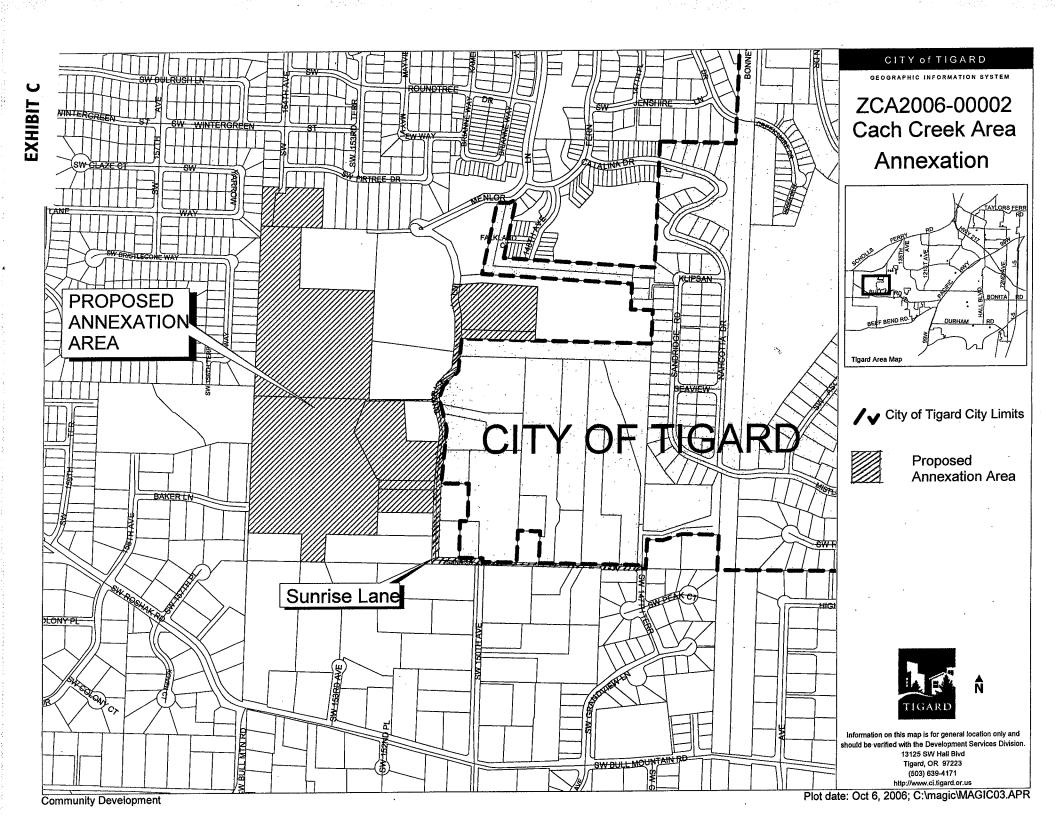


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On behalf of the Tigard Intergovernmental Water Board and to the extent of the Board members' property interest in the properties described below, as Board Chairman I hereby petition for, and give consent to, Annexation of said property to the City of Tigard. We understand that the City will review this request in accordance with ORS Chapter 222 and applicable regional and local policies prior to approving or denying the request for Annexation.

LEGEND:

PO - Property Owner

RV - Registered Voter

OV - Property Owner & Registered Voter

PAGE 1 OF 3

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RV - Registered Voter

OV - Property Owner & Registered Voter

PAGE 3 OF 7

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PAGE 4 OF 4

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PAGE 5 OF 7

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PAGE 6 OF 7

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On behalf of the Tigard Intergovernmental Water Board and to the extent of the Board members' property interest in the properties described below, as Board Chairman I hereby petition for, and give consent to, Annexation of said property to the City of Tigard. We understand that the City will review this request in accordance with ORS Chapter 222 and applicable regional and local policies prior to approving or denying the request for Annexation.

LEGEND:

PO - Property Owner

RV - Registered Voter

OV - Property Owner & Registered Voter

PAGE 7 OF 7

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We, the undersigned owner(s) of the property described below and/or elector(s) residing at the referenced location(s), hereby petition for, and give consent to, Annexation of said property to the City of Tigard. We understand that the City will review this request in accordance with ORS Chapter 222 and applicable regional and local policies prior to approving or denying the request for Annexation.

LEGEND:

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RV - Registered Voter

OV - Property Owner & Registered Voter

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Agenda Item:			
Hearing Date:	September 26, 2006	Time:	7:30 PM

STAFF REPORT TO THE CITY COUNCIL FOR THE CITY OF TIGARD, OREGON



120 DAYS = N/A

SECTION I. APPLICATION SUMMARY

FILE NAME: CASE NOS:

Zone Change Annexation (ZCA)

CACH CREEK AREA ANNEXATION

ZCA2006-00002

APPLICANT/

COORDINATOR

(Multiple applicants):

City of Tigard

Contact: Beth St. Amand

13125 SW Hall Blvd. Tigard, OR 97223 **OWNER:**

City of Tigard

Contact: Dennis Koellermeier

13125 SW Hall Blvd. Tigard, OR 97223

OWNER:

Tigard Water District

PŎ Box 23000

Tigard, OR 97223

OWNER:

Jon Dyer

PO Bóx 848

Lake Oswego, OR 97304

OWNER:

Sun Ridge Builders, Inc./

Brentwood Homes Contact: John Noffz 15170 SW Finis Lane Tigard, OR 97224

PROPOSAL:

The applicant is requesting annexation of twelve (12) eleven (11) parcels and the

Sunrise Lane right-of-way containing 41.41 a total of 40.93 acres into the City of

Tigard.

LOCATION:

Abutting and west of Sunrise Lane, and abutting and north of SW Bull Mountain Road, including right-of-way on SW Sunrise Lane; Washington County Tax Assessor's Map No. (WCTM) 2S105DB, Tax Lots 6100, 6200 & 400; WCTM 2S108AB, Tax Lots 1200 & 1201; WCTM 2S105DC, Tax Lots 100, 201, 300 & 400;

and WCTM 2S105DD, Tax Lots 200 & 300.

CURRENT ZONING

DESIGNATION:

R-6 District (Residential 6 Units Per Acre). The purpose of the Washington County

R-6 District is to implement the policies of the Comprehensive Plan for areas designated for residential development at no more than six (6) units per acre and no

less than five (5) units per acre, except as specified by Section 300-2 or Section 303-6. The intent of the R-6 District is to provide the opportunity for more flexibility in

development than is allowed in the R-5 District.

EQUIVALENT CITY ZONING DESIGNATION:

R-7: Medium-Density Residential District. The City of Tigard R-7 zoning district is designed to accommodate attached single-family homes, detached single-family homes with or without accessory residential units, at a minimum lot size of 5,000 square feet, and duplexes, at a minimum lot size of 10,000 square feet. Mobile home parks and subdivisions are also permitted outright. Some civic and institutional uses are also permitted conditionally.

APPLICABLE REVIEW CRITERIA:

ORS Chapter 222, Metro Code Chapter 3.09, Comprehensive Plan Policies 2 and 10, Community Development Code Chapters 18.320 and 18.390.

SECTION II. STAFF RECOMMENDATION

Staff recommends that the Council find that the proposed annexation (ZCA2006-00002) meets all the approval criteria as identified in ORS Chapter 222, Metro Code Chapter 3-09. Comprehensive, Plan Policies 2 and 10, Community Development Code Chapters 18-320 and 18-390. Therefore, staff recommends APPROVAL of ZCA2006-00002 by adoption of the attached ordinance.

SECTION III. BACKGROUND INFORMATION

Site Information:

The subject site is located along the western boundary of the City of Tigard; the majority of Sunrise Lane is contiguous to the City limits. The site is part of unincorporated Bull Mountain and the City of Tigard's Urban Service Area.

The subject site is predominantly in public ownership and is either currently used for public purposes or will be in the future. The City intends to use the publicly owned land for the purposes of a reservoir and parkland. The Menlor Reservoir provides public water storage facilities for the Tigard Water District. The subject site also includes land banked for the Cache Creek Natural Area and future public water facilities: The City of Tigard Water Distribution System Hydraulic Study (May 2000) shows a future 550'-elevation-zone Reservoir #1 located on City-owned land adjacent to Sunrise Lane.

The subject site also includes residential land (vacant and in current use). There are four primary structures located on the subject site: the Menlor Reservoir and three homes. The City approved a lot line adjustment (MIS2006-00012) for 2S105DC, Tax Lot 100 on July 7, 2006. The two southernmost residential parcels (2S108AB, Tax Lots 1200 and 1201) are currently under development review; the owner has submitted separately a land-use application for a 17-lot subdivision with a total of 30 dwelling units (SUB2006-00003). The application was submitted to the City on January 31, 2006 when the City still provided development services to the Urban Service Area as agreed in the Washington County — Tigard Urban Services Intergovernmental Agreement (terminated July 20, 2006). This application is a separate land-use decision with its own set of review criteria and will not be addressed in this report.

The majority of the subject site contains steep slopes, defined as 25% slope or greater. The City of Tigard Community Development Code requires Sensitive Lands permits for development on parcels with steep

slopes. There are two wetlands designated as Title 3 wetlands in the subject area. Goal 5 and Bull Mountain Community Plan natural resources exist on a majority or portions of the subject tax lots, protection for which will be considered if or when any of the proposed territory develops.

<u>SECTION IV. APPLICABLE REVIEW CRITERIA, FINDINGS AND CONCLUSIONS</u>

State: ORS Chapter 222

Regional: Metro Code Chapter 3.09

City: Comprehensive Plan Policies 2 and 10, Community Development Code Chapters 18.320 and 18.390.

A. CITY OF TIGARD COMMUNITY DEVELOPMENT CODE (TITLE 18)

Staff has determined that the proposal is consistent with the relevant portions of the Community Development Code based on the following findings:

1. Chapter 18.320.020: Approval Process and Standards.

- B. Approval Criteria. The decision to approve, approve with modification, or deny an application to annex property to the City shall be based on the following criteria:
 - 1. All services and facilities are available to the area and have sufficient capacity to provide service for the proposed annexation area; and

The City of Tigard Comprehensive Plan's Urbanization Chapter (Policy 10.1.1) defines services as water, sewer, drainage, streets, police, and fire protection. Each service is addressed below.

Policy 10.1.1 further defines capacity as "adequate capacity, or such services to be made available," to serve the parcel "if developed to the most intense use allowed," and "will not significantly reduce the level of services available to developed and undeveloped land in the City of Tigard." The proposed annexation territory is currently zoned R-6, a Washington County residential zone designated for residential development at no more than six (6) units per acre and no less than five (5) units per acre. With annexation, the subject site's zoning would change to R-7 per Table 320.1 (Title 18). This equivalent city zoning provides for medium-density, single-family residential with a minimum residential lot size of 5,000 square feet.

As noted earlier, the subject site's current and planned uses are mostly public: water provision and a natural area. The property deeds for certain parcels limit the City to these two uses. If the remaining 9.14 residential acres were developed to their designated capacity of 7 units per gross acre, without allowance for the sensitive lands present, the sites could accommodate approximately 63 units total. This gross calculation breaks down as follows: two northeast parcels (Dyer), 21 units; two southwest parcels (Brentwood), 42 units.

These figures were used for City department evaluations of Policy 10.1.1 of the available services. When these sites develop, the applicant will be required to connect to public service facilities. The land-use review process will identify specific service provisions and require additional facilities or upgrades as appropriate, as well as consider the sensitive lands present.

Water - City of Tigard Public Works. The City of Tigard's water system has the capacity to provide the minimum State of Oregon water service requirements for the proposed annexation,

according to Public Works Dept. Project Engineer Rob Murchison. Murchison's review concluded that the parcels developed to the most intense use allowed will not significantly reduce the level of services available to developed and undeveloped land within the City of Tigard. Attachment A includes Murchison's Aug. 16, 2006, memo and a map of water serviceability to the annexation area that identifies area water lines. Murchison's memo also notes that the proposed development (Brentwood) may require upsizing and a 8" connection to the existing system; again, that application is a separate land-use decision with its own set of review criteria and will not be addressed in this report. The land-use review process will identify specific service provisions and require additional facilities or upgrades as appropriate based on the specific development proposal. Tigard City Engineer Gus Duenas further confirms that the City has adequate capacity ("Memorandum," Attachment B) and states that "the City has the ability and capacity to determine what specific improvements may be needed and the ability and capacity to provide service through its existing system and any additional infrastructure that will be required when development occurs."

Sewer – Clean Water Services/City of Tigard. Tigard City Engineer Gus Duenas ("Memorandum," Attachment B) reviewed the proposal and provided the following comments: "Sanitary sewer service is provided at the retail level by the City and at the wholesale level by Clean Water Services (CWS). As to the capacity of the City's system, the City is capable of providing retail level sewer service without significant reduction in the level of services provided to developed and undeveloped properties in the City. As with the water system, some local lines will be required to be provided by the developer at the time of the development. The City is prepared to accept, operate and maintain public sewers constructed within the annexed area. Sewer service can be extended from CWS facilities in Menlor Lane and 154th Avenue located north of the site. The City is capable of determining what additional facilities will be required and of administering all portions of the retail sanitary sewer system, both existing and future additions in the area to be annexed, without significant reduction in the level of services provided to properties in the City."

Drainage – Clean Water Services/City of Tigard. Tigard City Engineer Gus Duenas ("Memorandum," Attachment B) reviewed the proposal and provided the following comments:

"Storm drainage service, like sanitary sewer service, is provided jointly by the City and CWS. Site specific drainage facilities will be required at the time of development and will be developed and constructed in accordance with City standards. The retail system as the capacity to provide adequate storm drainage without significant reduction in the level of services provided to developed and undeveloped properties in the City."

Streets – City of Tigard Capital Construction & Transportation Division. The City's Transportation System Plan (TSP) standards apply. The proposed annexation territory is located adjacent to Sunrise Lane, which is designated a neighborhood route in the City's Transportation System Plan (TSP). In addition, the southernmost portion of the proposed annexation territory (WCTM 2S108AB01201) fronts directly on SW Bull Mountain Road, which the City's TSP designates as a collector. Additional roads to serve the proposed annexation territory include 150th Avenue, Roshak Road, 154th Avenue, and other surrounding streets. Tigard City Engineer Gus Duenas ("Memorandum," Attachment B) reviewed the annexation proposal and concluded that some improvements to these streets may be required as part of the development of the annexed area, including extension of existing streets into the area. However, Duenas determined that the

City can provide services to this site, and "doing so will not significantly reduce the level of services to developed and undeveloped land within the City of Tigard."

Police – City of Tigard Police Department. The City of Tigard's Police Department has reviewed the annexation proposal and stated that the proposed annexation would not impede current levels of service to existing developed and undeveloped areas in the City of Tigard. If the area is annexed, Tigard Police can provide adequate services to the proposed area. (Attachment C).

Fire – Tualatin Valley Fire and Rescue (TVF&R). Tualatin Valley Fire and Rescue (TVF&R) already serves the proposed annexation territory. Additionally, TVF&R reviews all subdivision development proposals and annexation proposals for the City of Tigard and would provide additional comments at that time.

Based upon this review, staff finds that all public services (as defined by the Comprehensive Plan) are available to the proposed annexation territory and all public services have sufficient capacity to provide service to the proposed annexation territory.

2. The applicable Comprehensive Plan policies and implementing ordinance provisions have been satisfied.

Three Comprehensive Plan policies apply to proposed annexation: 2.1.1, 10.1.1., and 10.1.2. Staff has determined that the proposal has satisfied the applicable Comprehensive Plan policies based on the following findings:

<u>Policy 2.1.1: Citizen Involvement.</u> The City shall maintain an ongoing citizen involvement program and shall assure that citizens will be provided an opportunity to be involved in all phases of the planning process.

The City maintains an ongoing citizen involvement program. To assure citizens will be provided an opportunity to be involved in all phases of the planning process, the City provides notice for Type IV land-use applications. The City posted, mailed and published notice of the public hearing as follows. The City posted the hearing notice at four public places on August 11, 2006: Tigard Library, Tigard City Hall, Tigard Permit Center, and in the general vicinity of the proposed territory on SW Sunrise Lane and on SW Bull Mountain Road near SW Roshak Road. The City published notice of the hearing in The Tigard Tualatin Sherwood Times for two successive weeks (September 7, 2006 and September 14, 2006) prior to the September 26, 2006, public hearing. The City also mailed notice to all interested parties and surrounding property owners within 500 feet on August 7, 2006. In addition, the City maintains a list of interested parties organized by geography. Notice was mailed to interested parties in the West area on August 7, 2006, which includes former Citizen Involvement Team contacts and CPO 4B, the citizen participation organization for the area. Staff finds that this policy is met.

Policy 10.1.1: Urbanization. Prior to the annexation of land to the City of Tigard, a) the City shall review each of the following services as to adequate capacity, or such services to be made available, to serve the parcel if developed to the most intense use allowed, and will not significantly reduce the level of services available to developed and undeveloped land within the City of Tigard: 1. Water; 2. Sewer; 3. Drainage; 4. Streets; 5. Police; and 6. Fire Protection.

As addressed under 18.320.020 above, adequate service is available to the proposed annexation

territory. Upon annexation, the proposed territory will be zoned R-7, a medium-density single-family residential zone with a minimum residential lot size of 5,000 square feet. The privately owned properties have an estimated maximum density of 63 units (not taking into account sensitive lands). If they develop, the developer(s) will be required to connect the properties to public service facilities, such as sewer, storm drainage and water, and provide the necessary street improvements. Based on comments from City of Tigard staff, there is adequate capacity to serve the annexation area (water, sewer, drainage, streets, police, fire protection) if developed to the most intense use allowed, and it will not significantly reduce the level of services available to developed and undeveloped land within the City of Tigard.

The City of Tigard department of Public Works has reviewed the annexation proposal and states that the City's water system can provide the minimum State of Oregon water service requirements for the proposed territory based on the maximum density permitted. Public Works states that water is available in quantity and quality and has not indicated that there would be a reduction in its capacity to provide water to the proposed annexation territory or reduce the level of service to the entire City. The Police Department reviewed the proposal and has no objections. The Engineering Department reviewed the proposal and has no objections. The Engineering Department confirmed that sewer service, storm drainage and street access are available to the site. Tualatin Valley Fire and Rescue (TVF&R), the current provider to the proposed territory, did not raise any objections. Staff concludes that there is adequate capacity to serve the proposed territory (water, sewer, drainage, streets, police, fire protection) if developed to the most intense use allowed, and will not significantly reduce the level of services available to developed and undeveloped land within the City of Tigard.

b) If required by an adopted capital improvements program ordinance, the applicant shall sign and record with Washington County a nonremonstrance agreement regarding the following: 1. The formation of a local improvement district (L.I.D.) for any of the following services that could be provided through such a district. The extension or improvement of the following: a) Water, b) Sewer, c) Drainage, and d) Streets. 2. The formation of a special district for any of the above services or the inclusion of the property into a special service district for any of the above services.

This criterion does not apply: No capital improvements program requires a nonremonstrance agreement for this area. Some urban services are already available for the proposed annexation territory; others are available nearby and would require connections from the proposed annexation area. However, these public facility requirements will be assigned as part of any subdivision review when an application is submitted.

c) The City shall provide urban services to areas within the Tigard Urban Planning Area or within the Urban Growth Boundary upon annexation.

The Tigard Urban Planning Area (as defined in the Washington County – Tigard Urban Planning Area Agreement (UPAA (July 2006)), see Attachment D of application submittal) includes the proposed annexation territory. The City is the designated urban services provider for the services defined in the Tigard Urban Service Agreement (TUSA) (2002) and subsequent operating agreements: police; parks, recreation and open space; roads and streets; sanitary sewer and storm water (through an operating agreement with Clean Water Services); and water service. Upon annexation, those services will be provided according to the City's current policies. Staff finds that this policy is met.

¹ Maximum density was calculated using formula provided in Code Chapter 18.715.

Policy 10.1.2: Urbanization. Approval of proposed annexations of land by the City shall be based on findings with respect to the following: a) The annexation eliminates an existing "pocket" or "island" of unincorporated territory; or, b) The annexation will not create an irregular boundary that makes it difficult for the police in an emergency situation to determine whether the parcel is within or outside the City; c) The Police Department has commented upon the annexation; d) the land is located within the Tigard Area of Interest and is contiguous to the City boundary; e) The annexation can be accommodated by the services listed in 10.1.1(a).

- a) The proposed annexation does not eliminate an existing pocket or island of unincorporated territory. It does remove portions of an existing pocket ("Dyer" property) and would incorporate City-owned land and publicly owned land that provides Tigard residents with public services.
- b) As stated earlier, only 9.14 acres of the proposed annexation area are in private ownership and zoned for residential development. The remaining acreage consists of land in public ownership for public services, including land for the public water system and a natural area, which require limited services. The City of Tigard Police Department has reviewed the proposed annexation and has no objections. The department stated (Attachment C) that "the proposed boundary for the annexation does not appear to present any obstacles for emergency response by the Police Department." It should also be noted here that the owners of three adjacent properties on Sunrise Lane have expressed the desire to join this proposed annexation (15180, 14625, and 15110 SW Sunrise Lane); the annexation of those additional properties would eliminate additional pockets and create a more regular boundary. However, the current proposal does not include those properties.
- c) As shown in B. above, the City of Tigard Police Department has commented on the annexation.
- d) The *UPAA* (July 2006) includes the proposed annexation territory within Tigard's Area of Interest. The proposed annexation territory is contiguous to the City along the site's east boundary and Sunrise Lane.
- e) Lastly, as section 10.1.1.(a) demonstrated, the annexation can be accommodated by the following services: water, sewer, drainage; streets; police; and fire protection.

Therefore, staff finds that the proposed annexation meets Policy 10.1.2.

<u>Policy 10.1.3: Urbanization.</u> Upon annexation of land into the City which carries a Washington County zoning designation, the City of Tigard shall assign the City of Tigard zoning district designation which most closely conforms to the county zoning designation.

Chapter 18.320.020 C of the Community Development Code provides specifics on this conversion.

The proposed annexation territory's Washington County designation is R-6. Table 320.1 summarizes the conversion of the County's plan and zoning designations; R-6 County zoning converts to the City's R-7 zoning. As this is a Zone Change Annexation (ZCA) application, upon approval and execution of the proposed annexation, the territory will assume R-7 zoning to conform with the table below. Additionally, the City's Comprehensive Plan designation for medium-density residential will be applied to this area.

TABLE 320.1 CONVERSION TABLE FOR COUNTY AND CITY PLAN AND ZONING DESIGNATIONS

Washington County Land Use Districts/Plan Designation	City of Tigard Zoning	City of Tigard Plan Designation		
R-5 Res. 5 units/acre	R-4.5 SFR 7,500 sq. ft.	Low density 1-5 units/acre		
R-6 Res. 6 units/acre	R-7 SFR 5,000 sq. ft.	Med. density 6-12 units/acre		
R-9 Res. 9 units/acre	R-12 Multi-family 12 units/acre	Med. density 6-12 units/acre		
R-12 Res. 12 units/acre	R-12 Multi-family 12 units/acre	Med. density 6-12 units/acre		
R-15 Res. 15 units/acre	R-25 Multi-family 25 units/acre	Medium-High density 13-25 units/acre		
R-24 Res. 24 units/acres	R-25 Multi-family 25 units/acre	Medium-High density 13-25 units/acre		
Office Commercial	C-P Commercial Professional	CP Commercial Professional		
NC Neighborhood Commercial	CN Neighborhood Commercial	CN Neighborhood Commercial		
CBD Commercial Business District	CBD Commercial Business District	CBD Commercial Business District		
GC General Commercial	CG General Commercial	CG General Commercial		
IND Industrial	I-L Light Industrial	Light Industrial		

Chapter 18.320.020

C. Assignment of comprehensive plan and zoning designations.

The comprehensive plan designation and the zoning designation placed on the property shall be the City's zoning district which most closely implements the City's or County's comprehensive plan map designation. The assignment of these designations shall occur automatically and concurrently with the annexation. In the case of land which carries County designations, the City shall convert the County's comprehensive plan map and zoning designations to the City designations which are the most similar. A zone change is required if the applicant requests a comprehensive plan map and/or zoning map designation other than the existing designations. (See Chapter 18.380). A request for a zone change can be processed concurrently with an annexation application or after the annexation has been approved.

As the previous section demonstrated, the City of Tigard R-7 zoning district is the most similar to Washington County's R-6 zoning district. The proposed territory is currently R-6 and will automatically become R-7 upon annexation. This zone conversion will occur concurrently with the annexation process. There have been no requests for zoning other than R-7.

City of Tigard Community Development Code 2. Chapter 18.390.060: Type IV Procedure

Annexations are processed by means of a Type IV procedure, as governed by Chapter 18.390 of the Community Development Code (Title 18) using standards of approval contained in 18.390.020(B), which were addressed in the previous section. Chapter 18.390 requires City Council to hold a hearing on an annexation. It also requires the City to provide notice at least 10 days prior to the hearing by mail and to publish newspaper notice; the City mailed notice on August 7, 2006, and published public notice in *The Tigard Tualatin Sherwood Times* for two successive weeks (September 7, 2006, and September 14, 2006,) prior to the September 26, 2006, public hearing.

Additionally, Chapter 18.390.060 sets forth five decision-making considerations for a Type IV decision: 1. The Statewide Planning Goals and Guidelines adopted under Oregon Revised Statutes Chapter 197;

The City's Comprehensive Plan has been acknowledged by the Land Conservation and Development Commission to be in compliance with state planning goals. As reviewed above, the annexation proposal meets the existing Comprehensive Plan policies and therefore is in compliance with state planning goals.

2. Any federal or state statutes or regulations found applicable;

ORS 222:

State law (ORS 222.120(4)(b), ORS 222.125, ORS 222.170(1) and (2)) allows for a city to annex contiguous territory when owners of land in the proposed territory to be annexed submit a petition to the legislative body of the city. ORS 222.120 requires the city to hold a public hearing before its legislative body (City Council) and provide public notice to be published once each week for two successive weeks prior to the day of the hearing, in a newspaper of general circulation in the city, and shall cause notices of the hearing to be posted in four public places in the city for a like period.

The property owners (or their representatives) of all 11 parcels have submitted signed petitions for annexation to the City. The proposed annexation territory is contiguous to the City along the site's east boundary and Sunrise Lane.

The City published public notice in *The Tigard Tualatin Sherwood Times* for two successive weeks (September 7, 2006, and September 14, 2006,) prior to the September 26, 2006, public hearing and posted the hearing notice at four public places on August 11, 2006: Tigard Library, Tigard City Hall, Tigard Permit Center, and in the general vicinity of the proposed territory. <u>Staff finds that the provisions of ORS 222 have been met.</u>

3. Any applicable METRO regulations;

Chapter 3.09 of the Metro Code (Local Government Boundary Changes) includes standards to be addressed in annexation decisions, in addition to local and state review standards. Note that the report is available 15 days before the hearing (September 11, 2006, for an September 26, 2006, hearing). Staff has determined that the applicable METRO regulations (Metro Code 3.09.040(b) &(d)) have been met based on the following findings:

Metro 3.09.040 (b)

- (b) Not later than 15 days prior to the date set for a change decision, the approving entity shall make available to the public a report that addresses the criteria in subsections (d) and (g) below, and that includes at a minimum the following:
 - (1) The extent to which urban services presently are available to serve the affected territory including any extra territorial extensions of service;
 As addressed previously in this report, urban services are available to the affected territory.
 - (2) A description of how the proposed boundary change complies with any urban service provider agreements adopted pursuant to ORS 195.065 between the affected entity and all necessary parties;

As addressed previously in this report, the annexation proposal complies with all applicable provisions of urban service provider agreements, UPAA (2006); and TUSA (2002).

(3) A description of how the proposed boundary change is consistent with the comprehensive land use plans, public facility plans, regional framework and functional plans, regional urban growth goals and objectives, urban planning agreements and similar agreements of the affected entity and of all necessary parties;

As addressed previously in this report, the annexation proposal complies with all applicable policies of the City of Tigard Comprehensive Plan and urban service provider agreements (UPAA (2006) and TUSA (2002). The proposed annexation territory is within the Urban Growth Boundary and subject to the Regional Framework Plan and Urban Growth Management Functional Plan provisions. There are no specific applicable standards or criteria for boundary changes in the Regional Framework Plan or the Urban Growth Management Functional Plan. However, the City's Comprehensive Plan and Development Code have been amended to comply with Metro functional plan requirements. By complying with the Development Code and Comprehensive Plan, the annexation is consistent with the Functional Plan and the Regional Framework Plan.

(4) Whether the proposed boundary change will result in the withdrawal of the affected territory from the legal boundary of any necessary party; and

The proposed territory will remain within Washington County but will be required to be withdrawn from the boundary of the Tigard Water District, the Washington County Enhanced Sheriff's Patrol District, Washington County Urban Roads Maintenance District, Washington County Street Lighting District #1, and the Washington County Vector Control District upon completion of the annexation.

(5) The proposed effective date of the decision.

The public hearing will take place September 26, 2006. If the Council adopts findings to approve ZCA2006-00002, the effective date of the annexation will be October 26, 2006.

Metro Code 3.09.040 (d)

- (d) An approving entity's final decision on a boundary change shall include findings and conclusions addressing the following criteria:
 - 1. Consistency with directly applicable provisions in an urban service provider agreement or annexation plan adopted pursuant to ORS 195.065;

As addressed previously in this application, the annexation proposal complies with all applicable provisions of urban service provider agreements (UPAA (2006) and the TUSA (2002)). The TUSA includes the proposed annexation territory. The agreement states that the County and City will be supportive of annexations to the City, and the City shall endeavor to annex the Bull Mountain area in the near to mid-term (by 2005-2007, as projected in the TUSA). The proposed annexation is in the Bull Mountain Area and is contiguous to city limits. Therefore, the proposed annexation is consistent with these agreements.

2. Consistency with directly applicable provisions of urban planning or other agreements, other than agreements adopted pursuant to ORS 195.065, between the affected entity and a necessary party;

The UPAA (2006) includes the proposed annexation territory. The City has followed all processing and notice requirements in the UPAA, providing Washington County with 45-day notice prior to the public hearing. The agreement states that "so that all properties within the Tigard Urban Service Area will be served by the City, the County and City will be supportive of annexations to

the City." The City also provided notice to the affected CPO (CPO 4B) per the agreement. The annexation proposal is consistent with this agreement.

3. Consistency with specific directly applicable standards or criteria for boundary changes contained in comprehensive land use plans and public facility plans;

As previously stated in this report, this proposal meets all applicable City of Tigard Comprehensive Plan provisions. This criterion is satisfied.

4. Consistency with specific directly applicable standards or criteria for boundary changes contained in the Regional Framework Plan or any functional plan;

This criterion was addressed under Metro Code 3.09.040(b). By complying with the City of Tigard Community Development Code and Comprehensive Plan, the annexation is consistent with the Functional Plan and the Regional Framework Plan.

5. Whether the proposed change will promote or not interfere with the timely, orderly and economic provisions of public facilities and services;

The proposed annexation will not interfere with the provision of public facilities or services because it is consistent with the terms of the TUSA (2002), which ensures the timely, orderly, and efficient extension of public facilities and urban services; it is contiguous to existing city limits and services; and lastly, urban services are available to the proposed annexation territory and have not been found to significantly reduce existing service levels.

6. The territory lies within the Urban Growth Boundary; and

The proposed territory is within Metro's Urban Growth Boundary.

7. Consistency with other applicable criteria for the boundary change in question under state and local law.

In previous sections, this report reviewed the proposal's consistency with other applicable criteria and found it to be consistent.

(Tigard CDC 19.390.060)

4. Any applicable comprehensive plan policies; and

As demonstrated in previous sections of this report, the proposed annexation is consistent with, and meets, all applicable comprehensive plan policies.

5. Any applicable provisions of the City's implementing ordinances.

There are no specific implementing ordinances that apply to this proposed annexation. Chapter 18 of the City Code will apply to development of the property.

SECTION VII. OTHER STAFF COMMENTS

The City of Tigard Public Works, Engineering and Police Departments have reviewed the proposal and have no objections to it and have not indicated that the proposed annexation would reduce their capacity

to provide services to the proposed annexation territory or reduce the level of City services. Full comments are provided in the attachments listed below.

Attachment A: "Memorandum," from Rob Murchison, Public Works Dept. Project Engineer

Attachment B: "Memorandum," from Gus Duenas, Engineering Division

Attachment C: E-mail from Jim Wolf, Tigard Police Department

SECTION VIII. AGENCY COMMENTS

Tualatin Valley Fire and Rescue has reviewed the annexation proposal and has no objections, comments or conditions.

BY: Emily Eng

Assistant Planner

9/13/2006 DATE

REVIEWED BY: 76m Coffee

Community Development Director

DATE

ZCA2006-00002

MEMORANDUM



TO:

Mayor Dirksen, City Council

CC:

Craig Prosser, Tom Coffee, Dick Bewersdorff

FROM:

Emily Eng

RE:

ZCA2006-00002 Cach Creek Area Annexation

DATE:

October 5, 2006

This memo identifies changes to the Cach Creek Area Annexation Proposal. On September 25, 2006, applicant John Noffz of Sun Ridge Builders, withdrew the Brentwood Estates property (Washington County Tax Map 2S108AB, Tax Lots 1200 and 1201), changing the original proposal. In addition, one tax lot number (2S105DC, Tax Lot 100) has been removed because it doesn't exist and was incorrectly shown on the tax map. City Council held a public hearing for the annexation on September 26, 2006 and decided to continue the hearing on October 10, 2006 and leave the record open for additional information and public comment. The supplemental exhibits below have been attached to this memo:

Supplemental Exhibit A: Supplemental Findings in Support of the Cach Creek Area Annexation

<u>Supplemental Exhibit B:</u> Additional Information and Public Comments Submitted to the Record

Supplemental Exhibit C: Assessed Value of Properties to be Annexed

The following changes apply to the Staff Report:

Page 1

- Sun Ridge Builders should be removed as an applicant and owner.
- Under proposal, "Eleven (11) parcels" should be changed to "Eight (8) parcels." Total acreage should be changed from 40.93 acres to 35.78 acres. (At the hearing, I estimated that the total revised acreage was 34.82, but after re-surveying the site, it is 35.78.)
- Under location, the withdrawn parcels (Washington County Tax Map 2S108AB, Tax Lots 1200 and 1201) should be deleted. In addition, Washington County Tax Map 2S1105DC, Tax Lot 100 should be deleted. These were included as a result of a tax map error.
- Under current zoning designation, the County designation R-15 should be added because two of the City-owned properties are zoned R-15..
- Under equivalent zoning designation, the City designation R-25 should be added because that is the zone that most closely refects the County R-15 designation.

Page 2

• Second paragraph from the bottom, the three sentences regarding the two Brentwood parcels should be deleted.

Page 3

• Third paragraph from the bottom, maximum density of the privately-owned property should be calculated based on a total of 3.03 acres instead of 9.14 acres. Therefore, the estimated maximum residential units is approximately 21 and not 63, not taking into account sensitive lands.

Page 4

- First paragraph, concerning Public Works' comments on water, the sentence regarding the Brentwood parcels should be deleted.
- Last paragraph, third sentence from top should be deleted because it relates to the Brentwood parcels. Concerning roads that serve the proposed annexation territory in the next sentence, "Roshak Road" should be deleted because it relates to the Brentwood parcels.

Page 6

- First paragraph, second full sentence, the estimated density should be residential 21 units for the privately-owned property and not 63 units.
- First paragraph, last sentence states, "Based on comments from City of Tigard staff, there is adequate capacity to serve the annexation area (water, sewer, drainage, streets, police, fire protection) if developed to the most intense use allowed, and it will not significantly reduce the level of services available to developed and undeveloped land within the City of Tigard." City staff reviewed the proposal when the estimated maximum density was 63 acres; therefore, because the maximum density is now 21 residential units, the City's assessment of adequate capacity overestimates the burden of the annexation on City services. In either case, whether 63 or 21 units, the City has adequate capacity to serve the proposed annexation territory.
- Second paragraph from top states, "The City of Tigard department of Public Works has reviewed the annexation proposal and states that the City's water system can provide the minimum State of Oregon water service requirements for the proposed territory based on the maximum density permitted." The maximum density referred to was 63 units; however, it is now 21.

Page 7

- In response "b," the privately owned acreage should be changed from 9.14 acres to 3.03.
- Bottom paragraph should be deleted and replaced with "Upon approval and execution of the proposed annexation, the territory will assume zoning to conform to the table below. In addition, the City's Comprehensive Plan designation will be applied to this area."

Page 8

• Response to "C" should be deleted and replaced with "Six parcels in the proposed territory are currently zoned Washington County R-6 and two parcels are zoned Washington County R-15. Upon annexation, the six parcels will automatically become City of Tigard R-7 and the two parcels will become City of Tigard R-25."

Page 9

• Under the response to #2, "property owners of all 11 parcels" should be changed to "property owners of all 8 parcels."

<u>Page 10</u>

• The response to #5 states, "The public hearing will take place September 26, 2006. If the Council adopts findings to approve ZCA2006-00002, the effective date of the annexation will be October 26, 2006." However, the public hearing is being continued on October 10, 2006. If the Council adopts the ordinance approving ZCA2006-00002, the effective date of the annexation would be November 10, 2006.

SUPPLEMENTAL FINDINGS IN SUPPORT OF THE CACH CREEK AREA ANNEXATION

- 1. The City Council held a duly noticed public hearing on September 26, 2006, consistent with ORS 222.120, to consider this annexation proposal. The City allowed written comments concerning the proposed annexation to be submitted before, during and for a period of seven days after the hearing. The Council also received oral comments at the hearing.
- 2. The notice of the hearing proposed annexation of property owned by the City of Tigard, the Tigard Water District, the Trust for Public Land, Brentwood Homes, and Jon Dyer. The Trust for Public Lands and Brentwood Homes have indicated that they no longer wish their property to be included in the proposed annexation. City staff has proposed that the annexation include only those properties owned by the City of Tigard, the Tigard Water District, and Jon Dyer. The Council agrees that the annexation should be and is limited to the properties owned by the City of Tigard, the Tigard Water District, and Jon Dyer. The legal description and a map of the properties being annexed are included in the ordinance as Exhibits A and B.
- 3. The City has written consents to annexation signed by a duly authorized official of the City of Tigard and by Jon Dyer. It also has a petition for and consent to annexation signed by a duly authorized official of the Intergovernmental Water Board (IWB) that covers the property owned by the Tigard Water District. The IWB consent reflects a vote by the IWB to petition for and consent to the annexation. The Council finds that the Intergovernmental Water Board has authority to act for the Tigard Water District and other members of the IWB as to the property proposed for annexation and properly exercised that authority in signing the petition for and consent to annexation. The record includes a letter from King City, a member of the IWB, expressly agreeing with the consent to annexation, and written minutes of the IWB meeting showing the City of Durham's vote in favor of the consent and statements in support of consent by Durham's representative. The minutes show that the Tigard Water District representative abstained from voting and did not oppose the action of the IWB in consenting to the annexation. No one has claimed that the IWB lacked authority to act on behalf of the Tigard Water District.
- 4. Under ORS 222.170(4), property that is publicly owned is not considered when determining the number of owners, the area of land, or assessed valuation unless the owner of the property files a statement consenting to or opposing annexation. Washington County has not submitted to the City a statement consenting to or opposing the annexation, so County roads and rights-of-way that are within the area proposed for annexation are not considered in determining whether the City has sufficient consents.
- 5. The City has the written consent of all of the owners of property proposed to be included in the annexation. There are no registered voters in the area proposed for annexation. The City therefore may proceed with annexation without a vote in the territory to be annexed under ORS 222.125 (consent of all the owners and at least 50 percent of voters,

- if any), ORS 222.170(1) (consent of half the owners of half the land with half the assessed value, and ORS 222.170(2) (consent of a majority of the electors and owners of half the property).
- 6. Even if the consent for the property owned by the Tigard Water District is not counted, the City has sufficient consents to proceed with the annexation without an election in the territory to be annexed under both ORS 222.170(1) and 222.170(2). The property owned by the City of Tigard and Jon Dyer totals 21.04 acres, more than half of the total net area of 32.07 acres. The City and Mr. Dyer are two of three owners more than half of the owners. The total assessed value of the property owned by the City and Mr. Dyer is \$970, more than half of \$970, which is the total assessed value of all the total net property value in the area proposed for annexation. Because there are no resident voters in the area, the number of voters does not need to be considered under ORS 222.170(2). The City takes official notice of the assessed values for the properties as listed by Washington County. The City notes that the market value for the Tigard Water District property, as established by Washington County, is \$1,316,700, which is less than half the total market value of 3,582,850 of all the properties in the area to be annexed.

Findings Addressing Comments Received

- 7. The City received written comments from Karen and John Molloy, Lisa Hamilton-Treick, Richard A. Franzke, Michael Orth, and Lawrence R. Derr in opposition to the opposed annexation. The City also received inquiries from other property owners as to the possibility of including their properties in the annexation. At the September 26, 2006, hearing, Ms. Hamilton-Treick and Kinton Fowler testified in opposition to the proposed annexation, and Linda Walsh offered testimony that could be considered critical of the annexation.
- 8. On August 8, 2006, the Washington County Board of Commissioners called an election on the proposed incorporation of the City of Bull Mountain. The area proposed for annexation is within the area proposed to be included within the proposed City of Bull Mountain. The City has concluded, on advice of its City Attorney, that it cannot process petitions for annexation received after the time the proposed incorporation was referred to the voters. Therefore, it is including in the proposed annexation only properties for which it received a petition for and consent to annexation prior to August 8, 2006 and is not adding any properties to the proposed annexation territory. The City received petitions for annexation for all properties included in the proposed annexation prior to August 8, 2006.

Findings Relating To Comments Submitted by Lawrence R. Derr

9. Lawrence R. Derr submitted written comments on October 3, 2006, on behalf of Lisa Hamilton-Treick. Mr. Derr argues that the City cannot proceed with the annexation because the area proposed for annexation is within the area of the proposed City of Bull Mountain. Mr. Derr argues that the "City has taken no actions to initiate this annexation

that are prior in time to the annexation procedures." The City concludes that the relevant date for an incorporation proceeding is the date that the County acts to place the matter on the ballot. *Landis v. City of Roseburg*, 243 Or 44, 411 P2d 282 (1966). The City further concludes that the relevant date for annexations is the date that the petitions are filed with the City. ORS 222.111(2). This annexation was initiated no later than August 4, 2006, when the last of the petitions, that of Mr. Dyer, was received by the City. August 4, 2006, was before August 8, 2006, when the County Board acted, so the City may proceed with the annexation, not withstanding the actions to incorporate the City of Bull Mountain.

- 10. Mr. Derr argues that the annexation is in violation of Metro Code Section 3.09.040(a)(1) because the City lacks jurisdiction. The City has jurisdiction, based on the filing of the petitions for annexation. Mr. Derr further argues that the City is in violation of Metro Code Section 3.09.050(3)(5) because the annexation is not consistent with the orderly provision of public facilities and services because it is in competition with the proposed Bull Mountain incorporation. The annexation will provide for the orderly provision of public facilities and services by allowing Tigard services to be provided in the area to be annexed and would also provide for the orderly provision of parks and water services, given that the properties owned by the City of Tigard and the Tigard Water District are planned to be used for parks and water system purposes. Mr. Derr alleges that the annexation would be contrary to Metro Code 3.09.050(d)(7) because the annexation would be illegal. The annexation would not be illegal. The proposed annexation is consistent with Metro Code 3.09.040(a)(1), 3.09.050(d)(5) and 3.09.050(d)(7).
- 11. Mr. Derr argues that the City failed to provide for "a public hearing necessary to avoid an election under ORS 222.120(2)." The City Council held a public hearing on September 26, 2006, in compliance with the hearing requirement.
- 12. Mr. Derr argues that some or all of the petitions did not comply with the requirements of Metro Code 3.09.040. Mr. Derr has not identified any way in which the petitions failed to comply with Metro Code Section 3.09.040. Furthermore, Metro Code Section 3.09.040 is a section relating to submission requirements, and does not establish approval criteria. The City, by processing the petitions, has accepted that they are sufficient to allow the City to make a decision based on the applicable criteria.
- 13. Mr. Derr argues that Sunrise Lane is a county road and that the county has neither petitioned for nor consented to the annexation. Under ORS 222.170(4), publicly owned property may be annexed but does not count in the consideration of the sufficiency of the consents unless the public owner consents or objects. The County has not consented or objected, so the area is not counted in determining the sufficiency of the consents, even though it is included in the annexation.
- 14. Mr. Derr further argues that the annexation is a cherry stem annexation and therefore not justified. Even if this annexation could be considered a cherry stem annexation, cherry stem annexations are not illegal. *See Morsman v. City of Madras*, 191 Or App 149, 81

- P3d 711 (2003) and cases cited therein. Mr. Derr has not argued that the proposed annexation is unreasonable or provided any factual basis such an argument. The annexation is reasonable because it provides for an extension of the City boundaries so that City parks and water facilities will be within the City.
- 15. Mr. Derr states that the City must clarify the status of zoning and applicability of the Bull Mountain Community Plan to the property proposed for annexation. The City's decision does not change the zoning or make the Bull Mountain Community Plan inapplicable to the areas being annexed.

Findings Related to Written Comments By Karen and John Molloy

16. Karen and John Molloy submitted a written comment on September 30, 2006, apparently in opposition to the annexation because the property is within the area of the proposed City of Bull Mountain. As discussed in the findings related to comments by Lawrence R. Derr, the proposed incorporation of the City of Bull Mountain does not prevent the City from proceeding with this annexation.

Findings Related to Written Comments by Michael Orth

17. Michael Orth submitted a comment on August 13, 2006, opposing the annexation prior to the vote on the incorporation of the City of Bull Mountain. As stated in the previous findings, the City finds no legal impediment to proceeding with the annexation at this time.

Findings Related to Written Comments Richard A. Franzke

- 18. Richard A. Franzke submitted written comments dated September 26, 2006. Mr. Franzke argued that the incorporation proceedings were initiated before the City's annexation proceedings. As discussed in Finding No. 9 above, the City has concluded that the City's proceedings have priority.
- Mr. Franzke argued that the City should respect the will of the citizens who will be affected by its actions. The people who affected by an annexation are the property owners and voters (if any) in the territory to be annexed. The City has the consent of all property owners within the territory to be annexed and there are no voters in the territory to be annexed. The City has been forced to turn aside property owners who want to annex to the City because they are within the proposed City of Bull Mountain and did not submit petitions prior to the date the County Board referred the incorporation to the voters. Mr. Franzke suggests that the City's wish to annex these properties is based on the desire to increase tax revenues. The vast majority of the property being annexed (31.79 out of 34.82 gross acres) is publicly owned and not subject to property taxation.

Findings Related To Written Comments and Oral Testimony of Lisa Hamilton-Treick

- 20. Ms. Hamilton-Treick submitted written comments on September 26, 2006. Ms. Hamilton first argued that Washington County has not consented to the inclusion of the county road. Publicly owned property may be included in an annexation and is not counted in the calculation of consents unless the public owner specifically consents or objects. ORS 222.170(4). The County's lack of consent is relevant to whether the City counts the road in the total property area, but does not otherwise affect the annexation.
- 21. Ms. Hamilton-Treick argued that the proposed boundary creates islands and an irregular boundary. The Council finds that the boundaries of the City are sufficiently regular to be consistent with Comprehensive Plan 10.1.2. The regularity standard in the Comprehensive Plan standard is expressly related to whether police will be able to respond in an emergency situation without difficulty. The City Council finds that the fact that the vast majority of the property being annexed will be City owned and administered means that there will be no difficulties for the police in emergency situations. The only "islands" created are three properties that will be outside Tigard City limits but will be cut off from county, and possibly future City of Bull Mountain, areas only by Sunrise Lane.
- 22. Ms. Hamilton-Treick argued that the proposed boundaries will prevent four property owners from being included in the proposed City of Bull Mountain. Any property that is not included in the annexation but is included in the boundaries of the proposed City of Bull Mountain will be included within the City of Bull Mountain if the voters improve incorporation. As to the creation of islands, the City does not intend to use the island annexation process to annex territory if the island is created only by a road or a narrow strip of property.
- 23. Ms. Hamilton-Treick questioned the existing zoning designation of the property and the continued application of the Bull Mountain Community Plan. The property is currently zoned R-7 under the County's adoption of Tigard zoning. The annexation will not change the zoning. The ordinance does not provide that the Bull Mountain Community Plan will cease to be applicable to the property, so it will remain in effect as to the property.
- 24. Ms. Hamilton-Treick asked when the City will provide notice to LCDC of any change in zoning or plan provisions that affect the property. The City will provide notice if and when the zoning or plan provisions are changed. The questions asked by Ms. Hamilton-Treick do not provide any basis for denying the annexation petitions.
- 25. Ms. Hamilton-Treick argued that the City's record on Goal 5 resource protection is poor. The City Council disagrees with her statement. However, nothing in her argument relates to any applicable standard or criterion.
- 26. Ms. Hamilton-Treick argued that the City Council did not set a date for the hearing and that an election is therefore required. The statutory requirement is to hold a hearing, and the City did hold a hearing. Ms. Hamilton-Treick appeared at the hearing. While ORS

- 222.120(2) does refer to the legislative body fixing the date for a hearing, the City Council has delegated authority to set all agenda items, including hearings, to the City Manager. City Council Groundrules, adopted by Resolution 04-83. The matter was set for hearing by the City Manager, using the authority delegated by the Council.
- 27. Ms. Hamilton-Treick stated that a county commissioner stated that the property should be in the proposed City of Bull Mountain. That statement does not relate to any applicable approval standard or criterion. Ms. Hamilton-Treick further argues that the proposed City of Bull Mountain and the City of Tigard must work together, presumably on developing a portion of the City of Tigard property as a regional park. If the City of Bull Mountain is formed, the Tigard City Council anticipates that Tigard and Bull Mountain will work together and cooperate on a wide range of issues.
- 28. Ms. Hamilton-Treick asked that the record be kept open for seven days. The City Council granted that request.
- 29. Ms. Hamilton-Treick argued that the City should put the annexation on hold pending the vote on incorporation. The City can proceed with this annexation because the petitions were received before the incorporation was referred to the voters.
- 30. Ms. Hamilton-Treick submitted a letter from a deputy legislative counsel to Representative Jerry Krummel. That letter expressly states that the sole purpose of the letter is to assist members of the legislature and that it is not to be considered or used as legal advice by any other person. The City will not consider the letter or use it as legal advice.
- 31. Much of Ms. Hamilton-Treick's oral testimony was the same as her written comments. None of the additional statements in her oral testimony addressed any applicable standard or criterion.

Findings Related to Oral Testimony of Kinton Fowler

32. Kinton Fowler testified at the Septemer 26, 2006, hearing. He suggested that the City hold off on the annexation until after the November 7 election to avoid a legal dispute and to get the relationship between the City of Tigard and the proposed City of Bull Mountain off to a good start. Mr. Fowler did not argue that the City was legally precluded from going ahead with the annexation.

Findings Related to Oral Testimony of Linda Rogers

33. Ms. Rogers questioned the suitability of the property for a park. The proposed park would be a nature park rather than a park with developed athletic fields. Her testimony did not raise any issue relevant to any applicable standard or criterion.

John Count

Supplemental EXHIBIT B

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CITY OF TIGARO

PLANNING/CLOHEERING

September 25, 2006

Gary Pagenstecher, Associate Planner Planning Department City of Tigard 13125 SW Hall Blvd. Tigard, OR 97223

RE: Request for annexation into the City of Tigard

Dear Gary:

Due to considerations regarding the development requirements for my proposed project of Brentwood Estates (Tigard Case File # SUB2008-00003), I find that I must respectfully withdraw my request to be included in the properties to be annexed by the City of Tigard.

Thank you for your attention to this matter.

Regards,

John O. Noffz, Jr.

Owner, Brentwood Homes

ANN BOSS LEGISLATIVE COUNSEL!



060926

1012 3N TS TRUOD 608 2004-18E78 RO MSJAS 2451-880 (602) FAX (503) 373-1049

STATE OF OREGON LEGISLATIVE COUNSEL COMMITTEE

September 20, 2006

Representative Jerry Krummel 7544 SW Roanoke Drive N Wilsonville OR 97070

Re: Annexation and Incorporation Priority

Rep Jerry Krummel

Dear Representative Krummel:

CITY OF HOASIN PLANNING/FINGINFERMA

90ï 0 0 2006

You asked about the legality of proceedings to annex territory that are initiated after proceedings to incorporate a new city have commenced. The situation involves a petition to incorporate the proposed new City of Bull Mountain and a subsequent petition of the City of Tigard to annex all or part of the same territory.

If the proceedings of both municipalities are lawfully undertaken, the proceedings of both municipalities may be maintained and none of the proceedings are void ab initio, or void from the very inception of the act.1 However, when "two municipal bodies are lawfully and fully organized, it is clear that both cannot exist for the same purpose and exercise the same authority over the same territory." The only basis for the courts to intervene in the otherwise lawful proceedings of either municipality is to "prevent the abuses that would arise when two governmental powers are attempting to exercise authority over the same territory." Under those circumstances and modeled on the court's analysis of the priority of courts that share concurrent jurisdiction, the Oregon Supreme Court concluded that the first municipality to exercise jurisdiction obtains priority to complete its proceedings and that the second municipality "as a matter of policy" may not interfere with the first municipality's proceedings while those proceedings are pending.4 To that end, while both proceedings are pending, the first municipality may seek and be entitled to have the second municipality enjoined, or ousted in quo warranto proceedings, while the first municipality's proceedings are pending.5

Because the governing body of Washington County approved the petition to incorporate the City of Bull Mountain and set an election date, appropriate parties who favor incorporation would appear to be entitled to temporary injunctive relief to delay the City of Tigard's proceedings to annex the same territory. The injunction might properly be made permanent if the electors approve incorporation at the scheduled election. In the absence of injunctive relief, both proceedings may continue, and, if the electors reject incorporation, the City of Tigard's annexation proceedings take effect if completed in accordance with the legal requirements for annexation.

Landis v. City of Roseburg, 243 Or. 44 (1966) (citations omitted).

Id. at 48.

Id. at 52.

Id. at 50.

Id. at 51.

Representative Jerry Krummei September 20, 2006 Page 2

The opinions written by the Legislative Counsel and the staff of the Legislative Counsel's office are prepared solely for the purpose of assisting members of the Legislative Assembly in the development and consideration of legislative matters. In performing their duties, the Legislative Counsel and the members of the staff of the Legislative Counsel's office have no authority to provide legal advice to any other person, group or entity. For this reason, this opinion should not be considered or used as legal advice by any person other than legislators in the conduct of legislative business. Public bodies and their officers and employees should seek and rely upon the advice and opinion of the Attorney General, district attorney, county counsel, city attorney or other retained counsel. Constituents and other private persons and entities should seek and rely upon the advice and opinion of private counsel.

Sincerely,

ANN BOSS Legislative Counsel

Ву

B. Harrison Conley
Deputy Legislative Counsel

Cily Record 060926 Agenda Hem 6

Lisa Hamilton-Treick 13546 SW Beef Bend Rd. Tigard, OR 97224

September 26, 2006

Mayor Dirksen and Councilors 13125 SW Hall Blvd. Tigard, OR 97223



Re: 41 Acre Cach Creek Annexation

Dear Mayor Dirksen and Members of the Council:

As a resident of unincorporated Bull Mountain and as a Co-Chief Petitioner for the proposed City of Bull Mountain I object to this annexation and Tigard's attempt to remove territory from the proposed city boundary.

Significant steps have been taken (and accepted by Washington County) by members of the community, over several months, in an effort to place incorporation before the voters on November 7, 2006.

- 1) The Economic Feasibility Statement was submitted to Washington County on May 25, 2006, along with other required documents necessary to begin the incorporation process.
- 2) On May 30, 2006, 776 petition signatures were submitted to Washington County. The required 10% of the registered voter's signatures, from within the proposed boundary, were verified.
- 3) June 8, 2006 Washington County Board of Commissioners voted to move forward with public hearings on the incorporation proposal.
- 4) Three public hearings were held; on August 8, 2006 Washington County Board of Commissioners voted unanimously to place incorporation before the voters within the proposed boundary.

I raise the following questions and issues regarding this proposed annexation:

- 1) There is a lack of consent or petition from Washington County for inclusion of the county road.
- 2) The proposed boundary creates islands and an irregular boundary which is contrary to Tigard's Comp Plan 10.1.2 which provides that approval shall be based on findings with respect to the following: a) the annexation eliminates an existing pocket or island of unincorporated territory, or b) the annexation will not create an irregular boundary that makes it difficult for the police in an emergency situation to determine whether the parcel is within or outside the City.

Tigard's plan creates islands and prevents four property owners from being included in the new city boundary. Where does this leave their vote on November 7, 2006 election only six weeks from now? One large property owner has recently withdrawn his consent to annex. This again alters the boundary.

- 3) The report and the proposed ordinance state that the property is presently zoned county R-6 and will be changed to a comparable city R-7 with the annexation by operation of the TDC 18.320.020. I ask that staff clarify why the designation is not R-7 now under County Ordinance 487?
- 4) Historically, Tigard has ignored the Bull Mountain Community Plan, or has offered annexation as a means to avoid compliance with the BMCP. What is the city's position on the Bull Mountain Community Plan as it relates to this annexation? Why doesn't it apply now under the county ordinance?
- 5) If the zoning and plan provisions change from county to city then a 45 day advance notice to LCDC is required under ORS 197.610. When will the city provide such notice?
- 6) Tigard's track record on Goal 5 resource protection is very poor. The areas proposed for annexation to Tigard are acknowledged by Tigard to have Goal 5 resources. Under Tigard's jurisdiction the level of protection will certainly decrease and will potentially cause irreparable harm to the land by compromising the natural resources and impacting neighboring properties and property owners.

- 7) Per ORS 222.120(2), if Council chooses not to submit annexation to a vote of the electors of the city, it shall set a date to hold a hearing where the electors may appear. Since the Council has taken no action with respect to this proposal, including not setting a date and ordering the hearing, this hearing does not dispense with the requirement for an election.
- 8) There are competing and unresolved jurisdictional issues which must be settle through Washington County Circuit Court or through the Land Use Board of Appeals, should Tigard choose to move forward with this annexation.
- 9) Washington County Commissioner Dick Schouten wisely stated during the incorporation hearings, that the best way to provide for parks in the Bull Mountain area is to keep the Cach Creek nature area, Tigard's property, and the Tigard Water District property in the new city boundary, where the combined acreage may be large enough to qualify as a regional park. The area could be best served if the new City of Bull Mountain and Tigard must work together to provide the land, improvements and maintenance dollars.
- (10) Since this is a quasi-judicial hear, I request under ORS 197.763, that the record remain open for a minimum of seven days to allow introduction of additional evidence, arguments or testimony.

11) When did Tigard City Connected first direct stold to get

I request the Tigard City Council place this annexation on hold until after the November election. The incorporation proceeding was initiated prior to the annexation proceeding. Washington County has prior jurisdiction and Tigard cannot proceed until after the election and then only if the city is not approved.

Sincerely,

Lisa Hamilton-Treick

060926 Agenda Hem

September 26, 2006 City of Tigard Public Hearing Testimony of Richard A. Franzke OCT 0 3 2006

CITY OF TIGARD
PLANNING/ENGINEERING

Re: Proposed annexation of 41 acres on Bull Mountain

I reside at 14980 SW 133rd Avenue Bull Mountain, Oregon 97224

I testify this evening to remonstrate against the

City of Tigard's actions in annexation of 41 acres of land
located within the boundaries of the proposed new City of

Bull Mountain.

The parties seem to agree that "first in time has first in right". ORS 231.031(1) provides that before circulating a petition to incorporate a new city, the petitioners shall file with the county clerk a petition for incorporation. The statute provides that the clerk shall date and time stamp the petition and shall immediately send two copies to the county commission.

I believe that the date and time stamping of the incorporation

petition marks the beginning of the incorporation process.

These actions were taken before the city commenced it's effort to annex the subject property. Accordingly, I believe the residents of Bull Mountain will ultimately prevail in the litigation.

The litigation, however, is NOT what I want to address this evening. What I want to address is the "wrongness" of the city's action - it is wrong, wrong, wrong. Has this council no sense of decency? Has it no respect for the will of the citizens who would be affected by it's actions? Must the lust for more tax revenue trump basic fairness?

I urge the council to do the RIGHT thing: stop the annexation effort immediately and abide the outcome of the incorporation vote on November 7th.

Thank you,

Richard Franzko

CONFIRMATION OF CONSENT TO ANNEXATION

On July 24, 2006, the Intergovernmental Water Board (IWB) signed petitions and consents to annexation to the City of Tigard for properties then shown on Washington County tax maps as:

2S105DB00400 2S105DB06100	
2S105DB06200 S2105DC00100	OCT 0 3 2995
2S105DC00200	OTTY OF ASUCO
2S105DC00300	PLANNING/ENGINEEPING
2S105DB00400	

The City received those petitions and consents no later than August 1, 2006. The IWB petition and consent was on behalf of the IWB and its members. The IWB was acting for the City of Tigard in submitting the petitions and consents.

On August 7, 2006, the City published notice of a hearing on an annexation that included the above-referenced properties. That notice listed the City as the applicant and stated that the applicant is seeking annexation of property into the City of Tigard, including the above-listed properties. The notice also served as a written consent of the City to the proposed annexation.

With the recording of certain property transactions, some of the tax lots listed above have been consolidated or reconfigured. The City is currently listed as the owner on title to the following properties, all of which are included in the properties listed above:

2S105DB06100 2S105DB06200 2S105DC00300 2S105DB00400

The City was also the title owner to these properties at the time that IWB signed and submitted the petitions/consents to annexation.

The City confirms that IWB had authority to consent to the annexations for all interests of the City of Tigard in any and all of the properties. The City hereby restates that it consents to the annexation as to all property that it holds title to and as to any other interest in any of the properties.

Dated this 26th Day of September 2006

CITY OF TAGARD

Decd 10/02/06
PECEIVED

Carol,

Please enter the attached documents into the Cach Creek Annexation Record CATY OF TRANSPORTED NEEDING

1. July 20, 2006, Intergovernmental Water Board Agenda

July 20, 2006, Intergovernmental Water Board Minutes 2.

July 19, 2006, Letter from King City Mayor Faes to the Intergovernmental Water 3. Board Chairperson, Bill Scheiderich, recommending the IWB execute annexation

4. Revised July 19, 2006, Letter from King City Mayor Faes to the Intergovernmental Water Board Chairperson, Bill Scheiderich, recommending the IWB consent to annexation

If you have any questions, please contact me. Thanks!

Greer x 2595

Intergovernmental Water Board Special Meeting

Serving Tigard, King City, Durham and Unincorporated Area

AGENDA

When: Thursday, July 20, 2006 5 p.m. Where: Tigard Water Building 8777 SW Burnham Street Tigard, OR 97223

- 1. Call to Order, Roll Call and Introductions
 Call the meeting to order, staff to take roll call.
- 2. Annexation of the Clute, Menlor Reservoir and Cach Properties into the City of Tigard Brian Rager
 Consider a motion to annex the Clute, Menlor Reservoir and Cach properties into the City of Tigard and to authorize the IWB Chair to execute an annexation request on behalf of the Board.
- 3. Next Meeting August 9, 2006, 5:30 p.m. Water Auditorium
- Adjournment
 Motion for adjournment.

Executive Session: The Intergovernmental Water Board may go into Executive Session. If an Executive Session is called to order, the appropriate ORS citation will be announced identifying the applicable statute. All discussions are confidential and those present may disclose nothing from the Session. Representatives of the news media are allowed to attend Executive Sessions, as provided by ORS 192.660(4), but must not disclose any information discussed. No Executive Session may be held for the purpose of taking any final action or making any final decision. Executive Sessions are closed to the public.

Intergovernmental Water Board Special Meeting Minutes July 20, 2006 Tigard Water Building 8777 SW Burnham Street

Tigard, Oregon

Members Present:

Patrick Carroll (arrived 5:04 p.m.), Beverly Froude, Bill

Scheiderich, Dick Winn and Sydney Sherwood (alternate for

Tom Woodruff)

Members Absent:

Tom Woodruff

Staff Present:

Assistant Public Works Director Brian Rager

Water Quality & Supply Supervisor John Goodrich

IWB Recorder Greer Gaston

1. Call to Order, Roll Call and Introductions

The meeting was called to order at 5:01 p.m.

2. Annexation of the Clute, Menlor Reservoir and Cach Properties into the City of Tigard

Commissioner Scheiderich stated the Board was considering a consent to annexation and added the Board was not taking public comment at this meeting. He noted the Board had heard public comments on this issue at its July 12, 2006, meeting and he had acted on those comments.

Commissioner Scheiderich addressed the following issues:

Consent to Annexation/Public Process

Commissioner Scheiderich emphasized the Board was not annexing the properties in question. He announced he had spoken with Washington County Counsel and confirmed the issue under consideration was whether the Board wanted to consent to annexation. This does not mean the properties will be annexed. He noted the actual annexation process would be a land use matter handled through the City of Tigard and this process would require a public hearing. The annexation decision could be appealed to the Land Use Board of Appeals.

Ownership

Commissioner Scheiderich emphasized any action taken by the Board would not affect the ownership of property.

Note: Commissioner Carroll arrived at 5:04 p.m.

Shared Ownership

Commissioner Scheiderich commented the City of Tigard has deemed the members of the Board as having an ownership interest in the properties. He added the City, as the managing agency, could have bypassed this process and asserted it had sufficient ownership to initiate the annexation on its own. In asking the TWD and two other cities to go through this process, the City was allowing for more consideration than required.

<u>Urgency</u>

Commissioner Scheiderich stated the City of Tigard's position was that water assets, like the reservoir, are very important and the possibility of turning these assets over to another city is too much of an unknown. The Bull Mountain petition of incorporation compelled Tigard to decide whether to leave the water properties in the unincorporated area, where they may end up within the boundaries of a new city, or to annex them now.

Impact of Boundary Changes

Commissioner Scheiderich stated the point of the upcoming Bull Mountain incorporation public hearings is solicit input, regarding boundaries and other issues, from cities or other entities that may be affected by the incorporation. Commissioner Scheiderich reported, according to County Counsel, changing the boundaries would not affect the feasibility study. The purpose of the hearings is to decide what the boundaries should be and redrawing the boundaries would not put a stop to incorporation.

Attempt to Disrupt Incorporation

Commissioner Scheiderich said he did not believe the annexation was an attempt to undermine incorporation. He added he would have serious reservations about supporting the consent to annex if he believed this to be the case.

Tax Revenue

Commissioner Scheiderich stated annexation of the properties would not affect the tax revenue of the new city, since properties owned by the City and the TWD are not taxable.

Parks

Commissioner Scheiderich explained Metro had allocated money to purchase some of the property, and although this was public money, Tigard determined how and where the money was spent. He doubted Tigard would single out non-city residents when it came to using the park and added any parks created from the annexed parcels would be regional assets.

Motion and Positions

Commissioner Scheiderich asked for a motion giving the Board's consent to annexation of the Clute, Menlor Reservoir, and Cach properties to the City of Tigard

and authorizing the Chair to sign the consent to annexation. Commissioner Carroll so moved and Commissioner Sherwood seconded the motion.

Commissioner Scheiderich asked the Commissioners to state their position.

Commissioner Carroll reported in order to protect water assets, the City of Durham recommended the annexation of the Menlor Reservoir, Clute property and Cach properties into the City of Tigard.

Commissioner Winn, as the King City representative, reported he had been directed to recommend approval of consent to annexation. He stated his initial objection was the IWB should not be in the business of annexing properties and the Board should not be used by the City of Tigard for this purpose. Commissioner Winn concluded that given Commissioner Scheiderich's assessment of the property situation, the consent to annex made sense.

Note: On 7-26-06 King City submitted a revised letter dated 7-19-06 changing the wording of their previous memo from "The City Council of King City recommends that the IWB execute annexation . . ." to "The City Council of King City recommends that the IWB consent to annexation . . ." A copy of the revised letter is on file in the IWB record.

Commissioner Sherwood, representing the City of Tigard, explained Tigard needed to protect and continue taking care of the water district property within Tigard city limits, as opposed to having the property reside within some other city.

Commissioner Froude stated she would abstain from the vote. She represents the TWD and the District had not made a recommendation.

The motion was approved by a majority vote of 4-0-1, with four yes votes and one abstention by Commissioner Froude.

Note: item # 3, Next Meeting -- August 9, 2006, 5:30 p.m. - Water Auditorium, was not discussed.

4. Adjournment: The meeting was adjourned at 5:12 p.m.

Greer A. Gaston, IWB Recorder

Date: August 9, 2006



7/19/2006

Atty. Bill Scheiderich, Chairman Intergovernmental Water Board City of Tigard 13125 SW Hall Blvd. Tigard, Oregon 97224

Dear Chairman Scheiderich:

The City Council of King City recommends that the IWB execute annexation of the Menlor Reservoir Site, Clute property and Cach properties into the City of Tigard.

Sincerely,

Charles R. Faes

Mayor



7/19/2006

Received_ 07-26-06P04:23

Atty. Bill Scheiderich, Chairman Intergovernmental Water Board City of Tigard 13125 SW Hall Blvd. Tigard, Oregon 97224

Dear Chairman Scheiderich:

The City Council of King City recommends that the IWB consent to annexation of the Menlor Reservoir Site, Clute property and Cach properties into the City of Tigard.

Sincerely,

Charles R. Faes

Mayor

Note: On 7-26-06 King City taxed this revised letter changing the wording of their previous memo from "The City of King City recommends that the IWB execute annexation..."

9/30/06

TO: Ligard City Hall FAX# 503 598 1960

OCI 0 3 2006

CITY OF HIGHER PLANNING/ER CHEERING

From: Karen & John Molloy FAX# 503 521 8435

As residents of Bull Mantain, we would be in favor of the Cach Creek 34 acre parcel boundary being preserved as it has been placed on the ballot by the Washing Ion Country Bourd of Commissioners.

Haren Molloy

LAW OFFICES OF

JOSSELSON, POTTER & ROBERTS 425 NW 10TH AVENUE, SUITE 306 PORTLAND, OREGON 97209

PLANNING/ENGINEERING

Telephone: (503) 228-1455 Facsimile: (503) 228-0171

FAX COVER SHEET

FAX NUMBER:

503-598-1960

DATE:

10/3/06

TIME

2:45

NO. PAGES:

(including cover sheet)

TO:

Emily Eng

FROM:

Larry Derr

MESSAGE

Please include the attached letter in the record for the Cach Creek annexation. Thank you.

This fax is also being sent by regular mail. X This is only being sent by fax.

The information contained in this fax is confidential and is intended only for the use of the individual or entity to whom it is addressed. It may contain information protected by the attorney-client privilege.

If you do not receive all pages, please call (503) 228-1455 and ask for Terri or Linda,

LAW Offices of

JOSSELSON, POTTER & RODERTS
THE GREGORY • SUITE 306
425 NW 10TH AVENUE
PORTLAND, OREGON 97209
TELEPHONE: (503) 228-1455

BY FAX 503-598-1960

Tigard City Council
Attn: Emily Eng
Tigard City Hall
13125 SW Hall Boulevard
Tigard, OR 97223

Re: Proposed Cach Creek Annexation

Mayor Dirksen and Members of the Council:

I represent Lisa Hamilton-Treick in connection with the above described annexation proposal. My client opposes the annexation. This letter supplements material provided to the Council by Ms. Hamilton-Trieck and other opponents, all of which raise issues that must be addressed by the Council before it attempts to annex this property.

The threshold issue is whether the City can proceed at all until the result of the incorporation election for the City of Bull Mountain is known. The incorporation proceeding was initiated with the filing of valid signed petitions and a map of the proposed annexation territory with Washington County on May 30, 2006. On June 6, 2006 the Board of County Commissioners set hearing dates for July 25, August 1 and August 8, 2006 and ordered the giving of notice of the hearings. On August 8 the Board adopted an order to place the incorporation on the November 7, 2006 ballot. Notice of the action pursuant to Metro Code was subsequently given. No appeals were filed to LUBA or under Metro procedures within the prescribed times.

The territory of the proposed annexation is entirely within the area originally proposed for incorporation by the petition map and the area included in the Board order. The City has taken no actions to initiate this annexation that are prior in time to the incorporation procedures. The City does not have authority to proceed with the annexation unless and until the incorporation vote fails to favor the incorporation. Proceeding in the interim is also in violation of Metro Code sections 3.09.040(a)(1) because the City does not have jurisdiction to proceed, 3.09.050(d)(5) because doing so in the face of a competing and prior annexation proceeding is not consistent with the orderly provision of public facilities and services, and 3.09.050(d)(7) because of the violation of state law in doing so.

LAWRENCE R. DERR OF COUNSEL

E-MAIL: JPR@JPRIAW.COM

JOSSELSON, POTTER & ROBERTS

Tigard City Council Attn: Emily Eng Page 2 - Continued

Moreover, it does not appear from this record that the Council, the legislative body of the City, provided for a public hearing necessary to avoid an election under ORS 222.120(2), or that a petition for annexation was submitted that complies with the requirements of Metro Code 3.09.040.

Sunrise Lane is dedicated County Road. The annexation proposal does not include a petition or consent to annexation from Washington County for the extended length of Sunrise Lane included in the annexation or account for the property as property included without consent. The adjacent property that was included in the Sunrise Lane annexation is not, or within few days will not be, in the City as a result of the remand of that action by LUBA. The Court of Appeals appeal from LUBA's decision has been dismissed and LUBA either has or shortly will reissue its remand order. With the Sunrise Lane annexation area excluded from the City, the proposed annexation becomes one that relies on a long "cherry stem" approach that cannot be justified.

The City must clarify what the current status of zoning and the Bull Mountain Community Plan are for the property and what changes, if any will be made by this annexation action. If annexation changes the zone and/or removes the Bull Mountain Community Plan, notice must have been given to LCDC under state statute. In the case of the removal of the Bull Mountain Community Plan, the City must explain how the action will comply with Goal 5 for the identified natural resources, including trees, on the property.

Very truly yours,

Lawrence R. Derr

Cach Creek Area Annexation - Assessed Value of Properties to be Annexed

Tax Map	Property Owner	Acres	Assessed Value	Market Value
2S105DB06100	City of Tigard	1.36	0	424,810
2S105DB06200	City of Tigard	0.37	0	104,340
2S105DB00400	Tigard Water District	11.03	0	1,316,700
2S105DC00201	City of Tigard	12.15	0	1,157,500
2S105DD00300	Dyer	2.56	820*	980
2S105DD00200	Dyer	0.47	150*	180
2S105DC00300	City of Tigard	3.20	0	130
2S105DC00400	City of Tigard	0.93	0	578,210

^{*}Forest Deferral